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CITY AND COUNTY OF SAN FRANCISCO

ADULT PROBATION DEPARTMENT

604 MONTGOMERY STREET

- A N N U A L R E P O R T -

FISCAL YEAR
July 1, 1955 to June 30, 1956

DOCUMENTS DEPT.

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SUPERIOR COURT

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Judge Orla St. Clair
Department 6.

Judge Walter Carpeneti
Department 12.

Judge Melvyn I. Cronin
Department 19.

- - - - -

MUNICIPAL COURT

Clayton W. Horn, Presiding Judge
City Hall

CRIMINAL DIVISION
HALL OF JUSTICE

Judge James J. Welsh
Department 10.

Judge Raymond J. Arata
Department 11.

Judge Alvin E. Weinberger
Department 12.

* 352.9
Sa52P

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1956-61

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Mr. John D. Kavanaugh, Chief Probation Officer

Senior Probation Officers

Mr. George W. Higginbotham
Miss Margaret Connolly

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Mr. John P. Lindsay
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Miss Anna Sindicich
Miss Muriel Weinstein

General Clerk-Typist

Mrs. Anne V. Griesinger

Telephone Operator

Miss Frances B. Moran

*Prepared this report.

**Retired July 31, 1956.

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CITY AND COUNTY OF SAN FRANCISCO

ADULT PROBATION DEPARTMENT

604 MONTGOMERY STREET, 11

PHONE YUKON 6-2950

ADDRESS ALL COMMUNICATIONS TO
JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

REFERS TO _____

TO THE HONORABLE JUDGES OF THE
SUPERIOR AND MUNICIPAL COURTS:

The Annual Report of the Adult Probation Department for the fiscal year 1955-56 is submitted herewith.

Statistics reported here cover all phases of the activities of the department, but on subsequent pages special attention is given to comparisons of two major activities of the department over a five-year period. These comparisons show clearly that the work has almost doubled during this period. In this same period our staff has had an increase of four officers and one stenographer, however, this is less than half of the personnel required to adequately perform the increased work. As there seems to be no abatement in the yearly increase of work, more personnel should be provided to keep pace with the ever increasing volume of work.

During the year 2531 new probationers were referred by the courts, and a total of 4562 investigations were handled by the department. At the present time the case-load is 3520 for sixteen supervising officers, or an average of 220 per officer.

Collections reached a new high of \$452,205.85 this year. Of this amount \$320,228.15 was for support of families and minor children; \$56,172.00 for restitution to merchants, hotels and other commercial restitution, and \$75,805.70 was collected on fines and restitution for the benefit of the City and County.

May we express our appreciation to the Mayor, and the Board of Supervisors for their assistance in our problems. We also wish to acknowledge the valued cooperation of the Judges of the Superior and Municipal Courts, the Grand Jury, the Adult Probation Board, the Press, District Attorney, and the Police Department. We are grateful to all citizens and cooperating agencies, both public and private, who have assisted us in the administration of probation.

Respectfully submitted

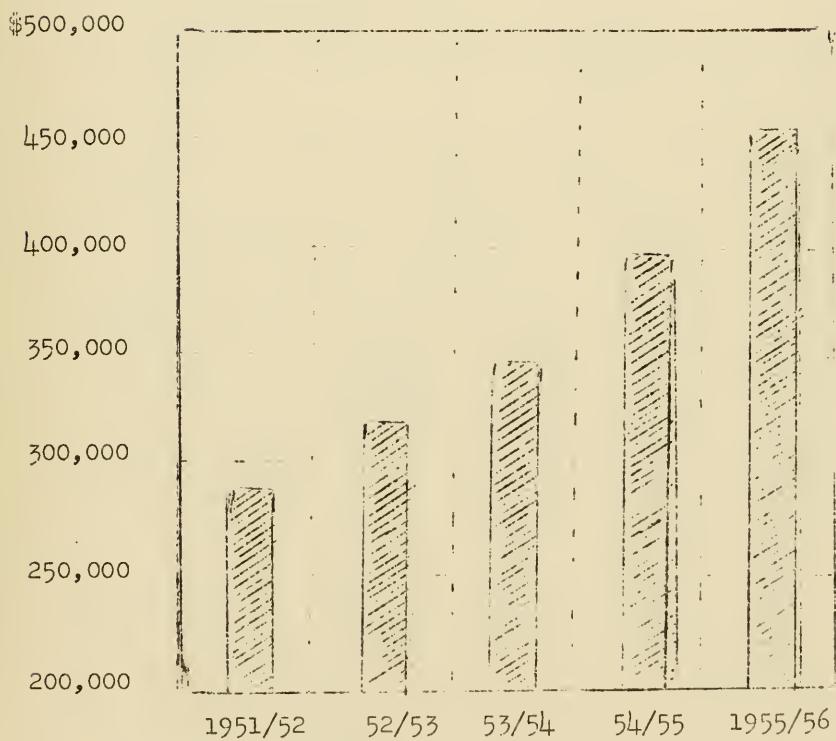
JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

JDK:M

CHART I

Showing comparisons of collections made by the Adult Probation Department on Court orders, during the past five years.

The chart below shows an increase of collections during the past five years of 56%.



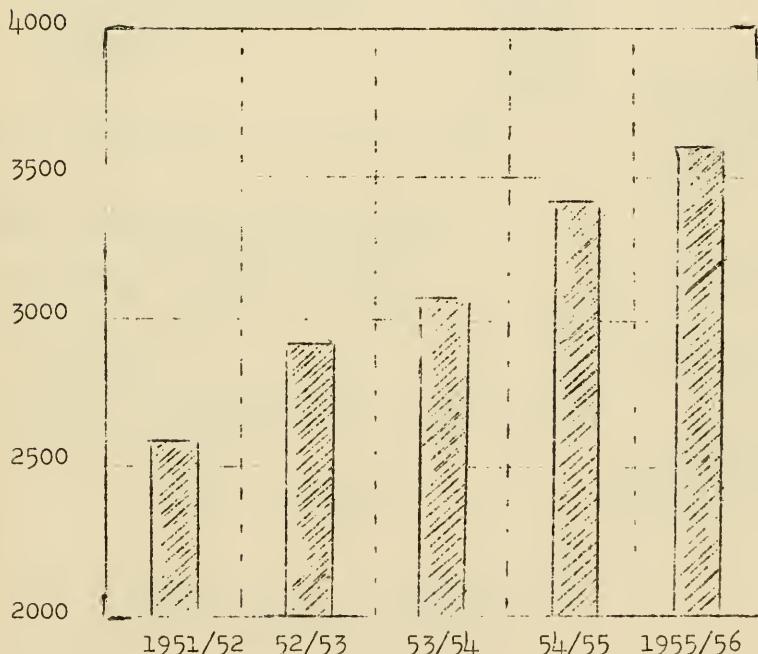
Collections for these years are:

1951/52	\$ 290,212.87
1952/53	336,794.34
1953/54	347,117.17
1954/55	398,903.79
1955/56	452,205.27

CHART II

Showing comparison of case loads handled by the department during the past five year period:

During the year sixteen probation officers supervised a case load of 3520 probationers - an average of 220 per month was supervised per officer.



Case loads per officer for the past five years are as follows:

1951/52	172
1952/53	200
1953/54	230
1954/55	240
1955/56	220

FINANCIAL STATEMENT

STATEMENT, showing funds appropriated,
expended, and summary of collections
for fiscal year ending June 30, 1956:

APPROPRIATED: \$ 178,391.00

EXPENDITURES:

Salaries - Permanent	\$ 153,944.27
Temporary	675.00
Overtime	1,097.74
Contractual Services	2,857.36
Materials and Supplies	2,062.71
Equipment	1,071.47
Insurance	33.75
Rent	15,000.00
	<u>176,742.30</u>

Unexpended balance (To General Fund) \$ 1,648.70

FUNDS collected on Court Orders:

Omitting to provide for minor children, and family support	\$ 320,228.15
Merchants, Hotels and other commercial restitution	56,172.00
Fines and restitution for the benefit of the City and County	<u>75,805.70</u>
TOTAL COLLECTIONS	<u>- - -</u> \$ 452,205.85

COST OF SUPERVISING an average case load of 3500 probationers per month for the fiscal year ending June 30, 1956:

Actual Expenditures	\$ 176,742.30
Less:	
Fines collected to General Fund	<u>75,805.70</u>
Net cost to City and County	\$ 100,936.60
	<u>=====</u>

GENERAL STATISTICS
INFORMATION
ON
NEW CASES RECEIVED

	<u>Male</u>	<u>Fem.</u>	<u>Male</u>	<u>Fem.</u>	<u>Total</u>
Number of applications for probation (pre-sentence investigations)	770	42	378	55	1245
Modifications	30	2	79	12	123
Number of cases referred for special investigation (not probation applications)	11	4	88	21	124

- - -

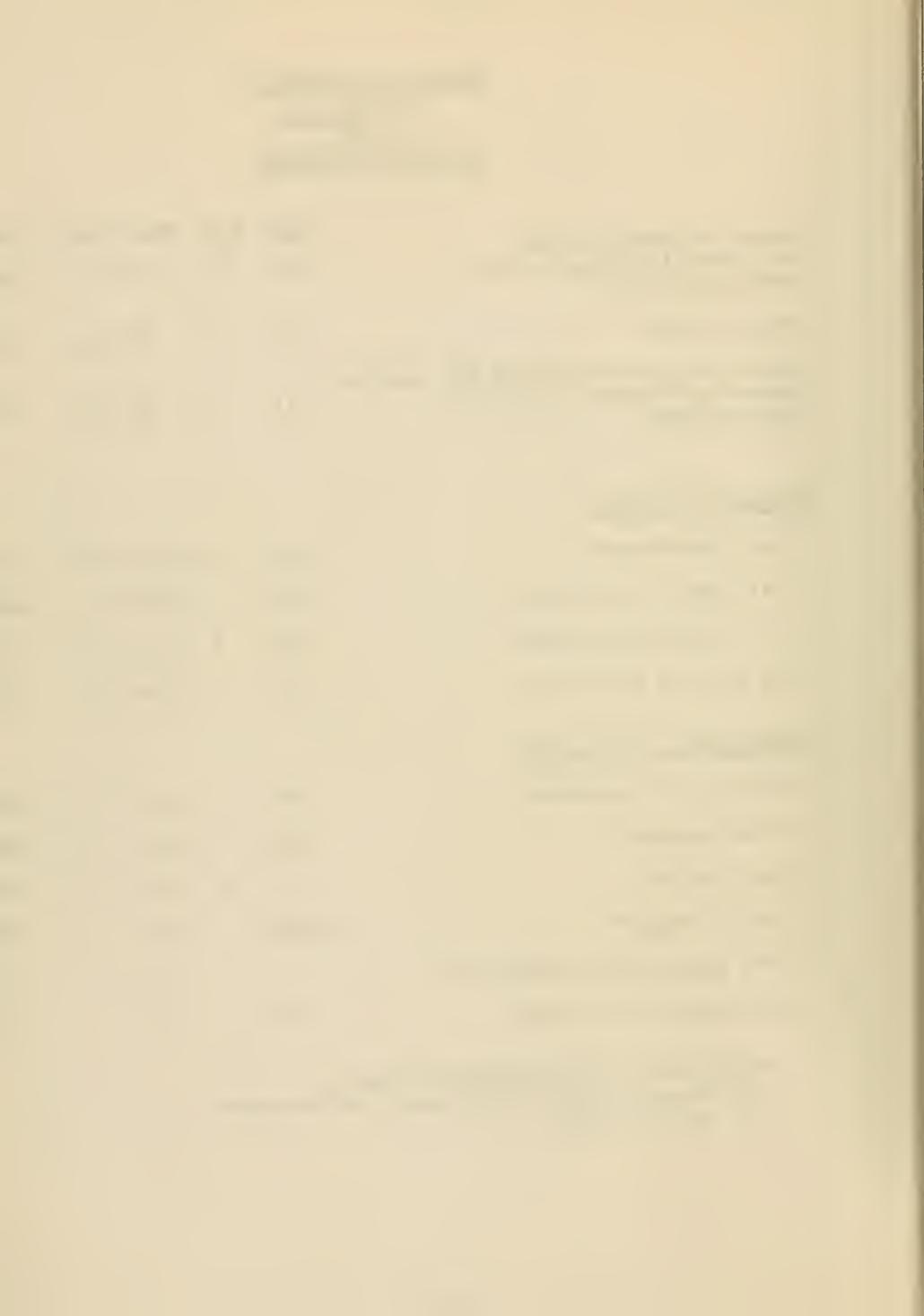
PROBATION HISTORY

New probationers	314	39	1926	252	2531
1st time on probation	265	29	1478	211	1983
2d time on probation	32	7	249	21	309
3d time on probation	17	3	199	20	239

CONDITIONS OF PROBATION

Served jail sentence	94	5	115	6	220
Fines imposed	68	2	643	96	809
Restitution	72	11	400	47	530
Family support	*147		401	2	550
Take psychiatric treatments	9		21		30
Probation to the Court	10		15		25

*Referred to this department under
California Uniform Reciprocal enforcement
of support law.



REVOCATIONS
&
INVESTIGATIONS

Showing comparisons for five year period.

1952 - 1956

Year	SUPERIOR COURTS		MUNICIPAL COURTS	
	Per cent revoked	Number on Probation	Per cent revoked	Number on Probation
1952	7	1050	25	1400
1953	6	1100	24	1800
1954	6	1150	15	2150
1955	5	1150	11	2394
1956	6	1110	*19	2410

*Includes Womens Court, Department 10A,
 this accounts for most of the increase
 in revocations.

All courts show an increase in revocations
 during the past year.

Revocations in Superior Court were -	72
" " Municipal Court were -	467
Total -	<u>539</u>

INVESTIGATIONS:

Number of applications for probation (pre-sentence investigations)	1245
Modifications	123
Special Investigations	124
New probationers	2531
Number of revocations	<u>539</u>
 TOTAL INVESTIGATIONS	 <u>4562</u>

MISCELLANEOUS STATISTICS

Miscellaneous activities of the Adult Probation Department not covered in other pages of this report are as follows:

During the year, probationers placed on probation were responsible for the support of approximately 1200 adults and 900 children per month; at the same time these probationers were gainfully employed and not in custody. Funds contributed from taxes for the support of probationers' families, were considerably reduced by strict supervision of offenders on probation for "failure to provide."

An average of 10 investigations per month was made for jurisdictions outside this county.

Special investigations during the year totalled 124.

The number actively reporting per month was approximately 1130 from San Francisco, 160 from the Bay Area, 52 from out of state, and 470 by mail.

Out-of-town calls averaged 9 per month, and office call-ins averaged 20 per day per officer.

Field visits averaged 10 per month.

Transportation was arranged for 21 female offenders to return to their parents or relatives in their own home towns.

Daily reports made to the courts involved numerous modifications, revocations, restorations to probation, and extensions of probation.

Overtime worked by the department during the year was 320 paid man-hours.

Studies have been made to provide sufficient office space for the department for the next twenty years, and it is estimated that our present office space will be doubled in that time, and we will need approximately 15,000 square feet.

Budget appropriations proved insufficient for the needs of the department - it was necessary to ask for a supplemental appropriation to provide funds for materials and supplies, contractual services, overtime, and postage.

OFFENSES
 on which
PROBATION WAS GRANTED OR DENIED

SUPERIOR COURT	GRANTED		DENIED	
	Male	Female	Male	Female
Assault	19	2	29	3
Burglary	39	1	96	
Forgery	14	4	31	3
Vio. Sec. 476a P.C.	18	1	12	
Grand Theft	20	6	27	1
Vio. Sec. 480 VC	5	2		
Vio. Sec. 503 VC	32	1	33	
Rape	17		14	
Robbery	31		67	
Vio. Drug Laws	21	4	56	10
Vio. Sec. 337a P.C.	15		4	
Contributing to Delin- quency of Minors	26	5	8	1
Vio. Sec. 288 F.C.	19	1	13	
Other violations	38	12	30	1
TOTALS	314	39	420	19
			--	792

MUNICIPAL COURT

Battery	146	9	
Malicious Mischief	39	3	
Disturbing the Peace	48	3	
Drunk	178	15	
Vio. Sec. 502 Veh. Code	167	11	
Omitting to provide	554		
Petit Theft	227	139	
Vagrancy	93	15	
Vio. Liquor Laws	17		
Vio. Traffic Laws	154	5	
Vio. Local Ordinances	40	5	
Vio. Sec. 499b P.C.	10	2	
Vio. Drug laws	7	6	
Sex offenders	99	2	
Other violations	147	37	
TOTALS	1926	252	<u>2178</u>
			<u>2970</u>

**SUPERIOR COURT
DEPARTMENTS**

Following are motions made in four departments of the Superior Court:

Dept. 6		Dept. 11		Dept. 12		Juv. Ct.		TOTAL	
M	F	M	F	M	F	M	F	M	F
244		198		223		105		770	
11		14		12		5		42	- 812

Number of probationers continued from previous year: 1039 111

Number granted probation in Superior Court:

88	72	80	17	
12	10	8	7	
Transfers 17	2			<u>314</u> 39

Number under supervision this year 1353 150

Number revoked	64	8
Probation expired without change/plca	232	27
Discharged under Sec.1203.3 Penal Code	32	1
do. 1203.4 "	28	1

Number on probation in Superior Court as of June 30, 1956 997 113 - 1110

- - 000 - -

Following motions in Superior Court were denied and dispositions were as follows:

Sentenced to State Prison	186	9
" " County Jail	180	12
Committed to Youth Authority	48	
" " State Hospital	8	
TOTAL	422	21
		- 143

OFFENSES BY AGES

SUPERIOR COURT

	Assault	Burglary	Murder	Sec. 476a P.C.	Grand Theft	Sec. 180 VC	Sec. 503 VC	No. Drug Law	Contributing to Delin. minors	Robbery	Rape	Sec. 288 P.C.	Sec. 37a P.C.	Other	TOTAL
	M	F						F							Male Fem
18	1	2					4								9 1
19		1		1 1			4 1				2			F	10 1
20	1	3			1		4	1 3	1	3	2			1 F	19 2
21	2	1					4	2 1	4	2		1		4	20 2
22	2	3	1		F		2	2	1	2				1	14 1
23	1	3				1 1	1	1 3	1	1	1			3	16 2
24	1	3	1		1			1		2		1 1	1		12
25	1	6	2			F	3	1 1	1	2	2			F	18 3
26		2		1			2	2	1	4	3	1		3 F	19 1
27	2	4	1	1	3		1			2				2	15 1
28				2 1							2 1			2 2	8 2
29		1	2	2	1		1	1 1		1		F		3	11 3
30 to 34	3 1	4 1	3 1	4 1	4 1	3	1	5	2 1	5	1	3 1	1	6 1	45 5
35 to 39	4	2	1	4	3	2	F	1	2 1	3 1	4			3 1	34 6
40 to 44	3	1	1		1 1			2	1	1	1 2	3		2 1	18 2
45 to 49		1	1	3 1					2	1	1	4	2	F	15 2
50 & over	F		1	2	4 F		2	1	5			5	8 3	3 3	31 5
Male	19	39	14	18	20	5	32	21	26	31	17	19	15	38	314
Female	2	1	4	1	6	2	1	1	5			1		12	39

MUNICIPAL COURTSMale Female

Number continued from previous year 2078 187

In the six departments of the Municipal Court, the following numbers were granted probation 1926 252

Number transferred from Womens Court, Department 10A as of May 31, 1956 140

Modifications 79 12

Number under supervision this year 4083 591

RELEASES:

Number revoked	435	32
Probation expired without change of plea	1423	235
Discharged under Sec. 1203.3 Penal Code	82	6
" " " 1203.4 "	44	4
Number died	1	2

Number on probation as of June 30, 1956 2098 312

TOTAL 2410

In the past year the number of pre-sentences in the Municipal Court totalled 378 195

TOTAL - 573*

*The amount of pre-sentence reports now required to be prepared in the Municipal Court involves a considerable amount of time, as these reports cover a full and comprehensive investigation in every case. The material accumulated in these reports may produce a typewritten report of from six to twelve or more pages.

OFFENSES BY AGES

MUNICIPAL COURT

AGES	Offenses														TOTALS			
	M	F	Battery	Mal. Mischeif	Dist/Pace	Drunk	502 VC	Cmit Provide	Petit Theft	Vagrancy	Traffic Laws	Viol. Laws	Local Laws	Drugs	Sec. 49b P.C.	Sex Offenses	Other	Male
18	13	1	6	2	2			11	19	12	4		1		6	76		10
	F							7	2									
19	6	1	6	3	2	4		8	3	14	3			1	2	52		5
								3	1									
20	4	1	4			4	7	8	7	9	2		1	1	2	50		8
								6	1		1							
21	11	5		1	8	15		13	6	12	2			2	6	9	90	
22					1			8					1		1		11	
23	14	7	8	3	12	41		16	11	11	3	3	4	10	14	157		
24						1	1		12	2			1		4		22	
25	1																	
26	11	4	3	2	8	54		22	8	11	3	1	1	8	9	145		
27					2				9				1	1	2		15	
28	22	4	4	12	15	73		34	4	19	4	2		22	16	231		
29									11	5	1			1	5		26	
30	1		1	1														
31	21	1	3	29	20	59		25	8	19	1			17	15	218		
32						2			13		2		1		3		23	
33	2																	
34	13	2	5	28	23	117		25	3	15	10		1	8	23	273		
to									22	1	1			1	5		33	
37			1		2													
38	7	4	4	21	21	107		26	4	13	7			8	20	242		
39															1		19	
40	1			2	1				11	3								
41	24	10	5	77	52	77		39	20	19	1	1		19	48	392		
& over	1	2	1	9	44			37		2	3	2			16		80	
Male	146	39	48	178	167	554	227	93	154	40	7	10	99	164	1926			
Females	9	3	3	15	11			139	15	5	5	6	2	2	37		252	

<u>RELIGION</u>	SUPERIOR COURT		MUNICIPAL COURT	
	Male	Female	Male	Female
Catholic	116	9	513	85
Protestant	103	15	595	92
Jewish	7	1	19	2
Christian Science	5	1	9	2
Mormons	2		13	
Orthodox	3		23	2
None stated	78	13	754	69
Totals	314	39	1926	252

<u>MARITAL STATUS</u>	Male	Female	Male	Female
Single	97	4	433	35
Divorced	11	6	183	24
Separated	14	4	79	7
Married	192	25	1231	186
Totals	314	39	1926	252

<u>NATIVITY</u>	Male	Female	Male	Female
Born in California	110	8	421	65
* Born out of state	178	28	1364	155
Foreign born	26	3	141	32
Totals	314	39	1926	252

*The majority of these have come from the South-Western States during the past decade.

OCCUPATIONS OF PROBATIONERS

	SUPERIOR COURT		MUNICIPAL COURT	
	Male	Female	Male	Female
Bartenders	10	1	26	2
Tradesmen	39	2	125	6
Mechanics	12		78	5
Cooks, Waiters & Waitresses	11	4	58	26
Clerks	22	4	169	44
Laborers	100	2	778	33
Longshoremen	2		48	
Self-employed-Professional	13		52	5
Salespeople	18		83	11
Drivers, Teamsters	28		137	
Janitors	6		65	1
U.S. Armed Forces	8		32	
Seamen	12		39	
Pensioners	4	3	26	
Students	2		25	3
No employment	27	8	185	42
Housewives		10		56
Maids		4		10
Nurses		1		3
Masscuse				3
Dancers				2
TOTALS	314	39	1926	252

MUNICIPAL COURT
DEPARTMENT 10A
WOMENS COURT

<u>Age Groups</u>													Total Number						
Juvenc-	18	19	20	21	22	24	26	29	31	32	33	34	37	38	39	40	Over	& Of Investi-	gations
iles																			

Re-arrests	4	2	8	2	34	38	18	30	16	19	10	30						211
	1	0	4	2	26	57	35	51	54	41	21	69						361

CHARGES: (Some defendants charged with more than one offense) Total 572

Vagrancy	176	Prior record	-	112
Ord. 240 MPC	97	None	-	211
Drunk	52			
Other	28			

DISPOSITIONS: (New arrests)

Granted probation	125
Sentenced to County Jail	37
Dismissed	157
Suspended sentences	3
Transferred	14
Committed to State Hospital	8
Off calendar	9

(Re-arrests)

Granted probation	62
Sentenced to County Jail	142
Dismissed	148
Suspended sentences	3
Revoked	57
Transferred	22
Fined	3
Committed to State Hospital	8

MEDICAL

Syphilis	3
Gonorrhea	5
Prior social disease	49

Prostitutes	149
Promiscuous	81

Drug addicts	25
Alcoholics	61

MARITAL

Married	48
Single	33
Divorced	67
Separated	54
Widows	9

<u>RELIGION</u>	
Catholic	82
Protestant	101
Active	62
Inactive	149
None	28

DEPARTMENT 10A (Continued)

RACE

White	118
Negro	78
Indian	9
Other	6

NATIVITY

Born in California	75
Born out of State	126
Foreign born	10

EMPLOYMENT

Working at time of arrest	34	
No employment "	"	90
Employed in last six months	87	

San Francisco

California

Duration of residence

Less than 6 mos.	71	45
Over 6 mos.	140	166

Number of female offenders ordered to leave San Francisco
and return home

51

Number continued on probation from last year	132
New probationers received this year	154

Number of modifications	2
-------------------------	---

Number under supervision during the year	288
--	-----

RELEASES:

Satisfactory	79
Unsatisfactory	13
Number revoked	56

148

Number on probation as of June 30, 1956

140

Department 10A was discontinued as a branch office of the Adult Probation Department on May 31, 1956 - it is now a part of Department 10 of the Municipal Court at the Hall of Justice.

CITY AND COUNTY OF SAN FRANCISCO

ADULT PROBATION DEPARTMENT

604 MONTGOMERY STREET

- - -

-- A N N U A L R E P O R T --

FISCAL YEAR
July 1, 1956 to June 30, 1957

DOCUMENTS DEPT.

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SUPERIOR COURT

William T. Sweigert, Presiding Judge

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CRIMINAL DIVISION - Judge C. Harold Caulfield
Department 11
Presiding Judge

Judge Harry J. Neubarth
Department 6

Judge Walter Carpeneti
Department 12

Judge Melvyn I. Cronin
Department 19

- - -

MUNICIPAL COURT

James J. Welsh, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Byron Arnold
Department 11
Presiding Judge

Judge William A. O'Brien
Department 9

Judge Clayton W. Horn
Department 10

Judge Charles S. Peery
Department 12

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ADULT PROBATION ECARD

Mr. Robert Peabody Mr. Kendrick Vaughan
Mr. Raymond Elosser Mr. Maurice Moskovitz
Mr. Fred C. Jones Mr. Frank Ratto
Rev. Matthew Connolly

Mr. John D. Kavanaugh, Chief Probation Officer

- - -

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	Miss Anna Sindicich

General Clerk-Typist

Mrs. Mary-Faith Poore

Telephone Operator

Miss Frances B. Moran

*Resigned April 1957 to practice law.

**Prepared statistics in this report.

CITY AND COUNTY OF SAN FRANCISCO

ADULT PROBATION DEPARTMENT

604 MONTGOMERY STREET, 11

PHONE YUKON 6-2950

ADDRESS ALL COMMUNICATIONS TO

JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

REFERS TO _____

**TO THE HONORABLE JUDGES OF THE
SUPERIOR AND MUNICIPAL COURTS:**

This Annual Report, submitted pursuant to the provisions of Section 1203.11 of the Penal Code, Sec. 20 of the Charter of the City and County of San Francisco, recounts the manner in which probation is administered to adult offenders. Obviously the manifold duties that are entailed can only be lightly touched upon, but it is hoped that the report will add in some measure to the public's realization of the role being played by this department in the administration of justice.

Whether or not a probation program is successful, depends in great part on the skill, training and experience of the personnel involved. Fortunately, the staff of this department qualifies on all counts, and has worked tirelessly in an earnest effort to assist all who were referred for investigation and subsequent supervision.

This year our staff had an addition of three officers and one stenographer; this addition has reduced the average case load from 220 to 195. Unfortunately the department is still woefully understaffed in comparison to other communities, and as a result it must be admitted that the total services offered do not measure up to those of neighboring communities that are more adequately staffed. This is particularly true in connection with supervising those who are placed on probation. Supervision is both correctional and protective in aspect, and obviously is the final objective of the investigation that customarily precedes it. The fact that a major portion of each deputy's day is restricted to investigative work, virtually eliminates in most instances, any possibility of supervision in the true sense of the word.

Previous studies made of the Adult Probation Department by such agencies as the National Probation and Parole Association as well as various Grand Juries have alluded to this particular phase of probation work, as effected by this department, as mere "arm-chair" supervision. One has but to look at the statistics compiled over the past years to realize how apt is such a description. For the purpose of comparison statistics are shown over a five-year period.

Obviously any immediate meeting of such needs is out of the question, for to be staffed in accordance with the recognized State and National standards would necessitate virtually a 100% increase in staff. It is sincerely hoped however that eventually, through a long-range program of planning, the personnel will be sufficiently increased as to enable this department to fulfill its proper role in the community life of this City and County.

What was achieved during the past year was due in no small part to the cooperation of innumerable public and private agencies. Invaluable assistance was given by the Judges of both the Superior and Municipal Courts and guidance as well as the valued support of His Honor the Mayor, the Grand Jury, the Board of Supervisors, the Adult Probation Board, the Press, District Attorney, Sheriff's Office, and the Police Department have been of such measurement as to necessitate a public acknowledgment of appreciation.

Respectfully submitted

JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

JDK:M

FAMILY SUPPORT DIVISION

The Family-Support Division is charged with the responsibility of supervising those probationers convicted of violating Section 270 of the Penal Code (failure to provide for minor child), as well as those referred by the District Attorney or the Courts, for the purpose of making provision for their dependents under authority of Section 641.1 of the Welfare and Institutions Code; transfers from other counties and states, and those placed under court order to meet a duty of support according to the provisions of the Uniform Reciprocal Enforcement of Support Act. The purpose of probation is always the personal rehabilitation of the offender, and in those instances it is the obligation of the probation officer to assist the probationer in meeting his most fundamental obligation--the support of his own children. In this Division composed of a Senior Probation Officer and three Assistant Probation Officers, successful supervision results in considerable saving to the community in actual cash.

In the fiscal year 1956-57 the Family Support Division supervised an average monthly caseload of over 1000 cases, with an average monthly intake of 75 new cases. At the end of this fiscal year there was a total case load of 1200, and during the year child support collections amounted to \$387,229.92. This is in contrast to the fiscal year ending in 1950, when there were 254 such cases under supervision, and \$92,171.95 was collected.

Part of the increase in this case load is due to the population increase in San Francisco, part to general socio-economic factors and shifting populations which result in family instability and deserting fathers, and part to the recognition of the need of these families and the state's more liberal policies with reference to the grants of Aid for Needy Children. With this more liberal policy of recognizing and providing for needy dependents has come a community reaction demanding a more rigorous policy of demanding support from absent parents, and vigorous prosecution of those who do not meet their obligations. One significant factor in the increased caseload in this Division is the accelerated rate of increase in the cases processed under authority of the Uniform Reciprocal Enforcement of Support Act.

The first cases referred under provisions of the Uniform Reciprocal Enforcement of Support Act in 1951 made up only 6% of the total failure to provide caseload. At the end of the fiscal year 1955-56 there were 215 such cases, representing 25% of the total caseload, and by the end of the next fiscal year those cases had more than doubled, representing 33% of the total case load.

FAMILY-SUPPORT DIVISION(Contd.)

During this last year, enforcement of these orders brought about \$50,000.00 into San Francisco, and sent about \$100,000.00 out of the state for child support. All this money represents savings of public funds, since most of the recipients are dependent upon public assistance, or would be if these funds were not collected in this way.

The same factors which have caused the increased dependence upon public assistance and our increased caseload, will continue to increase the responsibilities of this Division. Projecting the recent accelerated rate of increase of these cases, it is necessary to plan for a caseload of 1800 to 2000 by the end of the fiscal year 1957-58, and for at least 3000 cases by the end of the following year.

With the necessary staff increases to provide adequate supervision for these probationers the collections for child support should be well over \$1,000,000.00 this next year, and over \$1,500,000.00 in the fiscal year 1958-59.

REPORT FOR ANNUAL REPORT
ALCOHOLIC UNIT

The Alcoholic Unit of the Adult Probation Department was inaugurated in April 1957. It grew out of a determination by the Citizens Committee of alcoholic studies that the Municipal Courts and the County Jails were a starting place for community effort directed toward finding a solution for the serious alcoholic problem facing San Francisco.

The Committee recognized that a large segment of those whose drinking behavior causes a disturbance in the community appear in our courts at one time or another. This represents a particular drain upon the community in the cost of police, court and jail services. On an average day, 50 persons are arrested as drunk and processed. Many of these are repeaters who have had dozens of arrests each during the year.

The Adult Probation Department, because of its functions as an integral part of the court system, was designated by the Citizens Committee on Alcoholic Studies as an agency which could provide specialized services to the courts. The Board of Supervisors, acting upon the recommendation of the Mayor, appropriated funds providing for the services of three Probation Officers and one Stenographer-Clerk. The appropriation also provided for office space at 594 Clay Street and for necessary materials and equipment.

During the first three months of operation the Alcoholic Unit staff evolved an operating plan which follows the drunk arrests through the police and court processing. The contact with the defendant may begin shortly before his appearance in court, usually the day after his arrest, and continues until the end of his jail sentence or probationary period.

The operating plan, as it is now functioning, offers the following services:

I: Pre-Court Services:

1. A probation officer, at the request of the court, will interview those persons who have been arrested on a drunk charge and will appear on the morning court calendar. A brief written report is submitted to the court giving some information as to the defendant's present employment, marital, social and drinking status. To date these reports have been prepared for Municipal Court #10 and include all men and women who are in custody in the City Prison.

II. Probation Services:

1. The full staff of the Alcoholic Unit is available to prepare pre-sentence reports.
2. Special investigations are made for the courts. These are less formal than the pre-sentence investigations and usually relate to a specific problem or situation.

ALCOHOLIC UNIT(Continued)

3. New probationers are processed in the office. The initial interviews are rotated among the probation officers. A case-load of probationers is assigned to each probation officer.
4. Each probation officer sets aside regular office hours to receive in person reports from the probationers.
5. Each probation officer has scheduled hours for field visits to the probationers.

III. County Jail Services:

1. The probation officers schedule individual interviews with all persons sentenced to the County Jail on a drunk charge as a condition of probation. They also interview all 152 M.P.C. (Drunk arrests)prisoners who have one day suspended sentences attached to their county jail term.
2. Group interviews are held one day prior to the discharge from the County Jail of the 152 M.P.C.(Drunk Arrests)prisoners.
3. Individual interviews with prisoners are conducted on the request of other probation officers.
4. Interviews with prisoners are made at the request of a Judge who has been contacted by the prisoner or the prisoner's family.

IV. Other Services:

1. An active program of establishing relationships with other private and public social agencies is being conducted.
2. Statistical reports are prepared for the County Jail, the Adult Probation Department, and the Mayor's Committee on Alcoholism.

CASE LOAD OF ALCOHOLIC UNIT

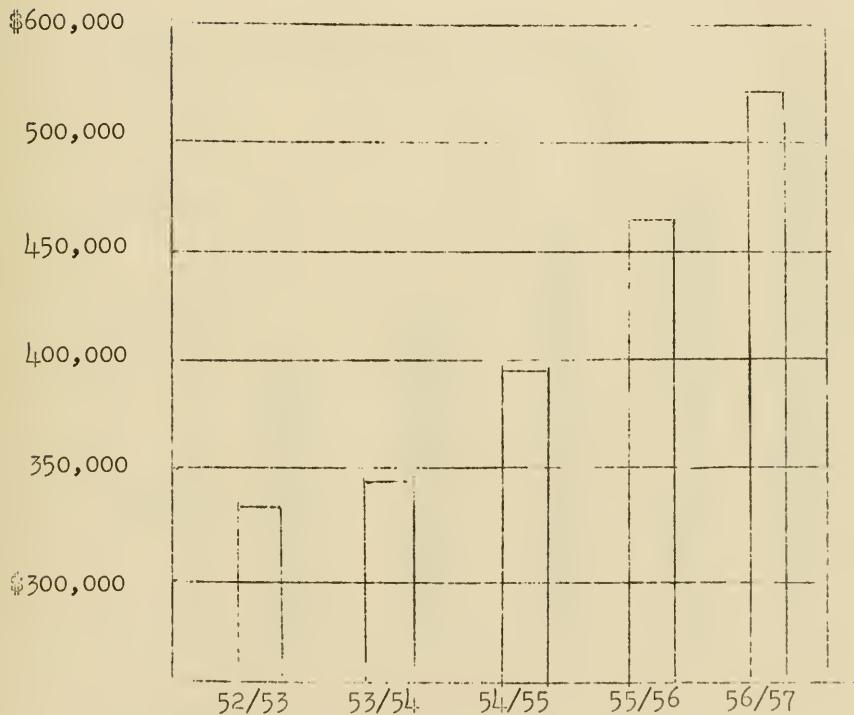
	April	May	June	Total
Pre-court interviews	108	150	165	423
Pre-sentence & special investigations	4	7	8	19
County Jail interviews - individual	0*	27	37	64
" " " - group	0*	0	66	66
Probationers supervised - men	7	73	119	-
" " " - women	18	44	59	-

*County Jail program not started until May 1957.

CHART I

Showing comparisons of collections made by the department on Court Orders, during the past five years.

The chart below shows an increase of over 65% in monies collected during the past five years.



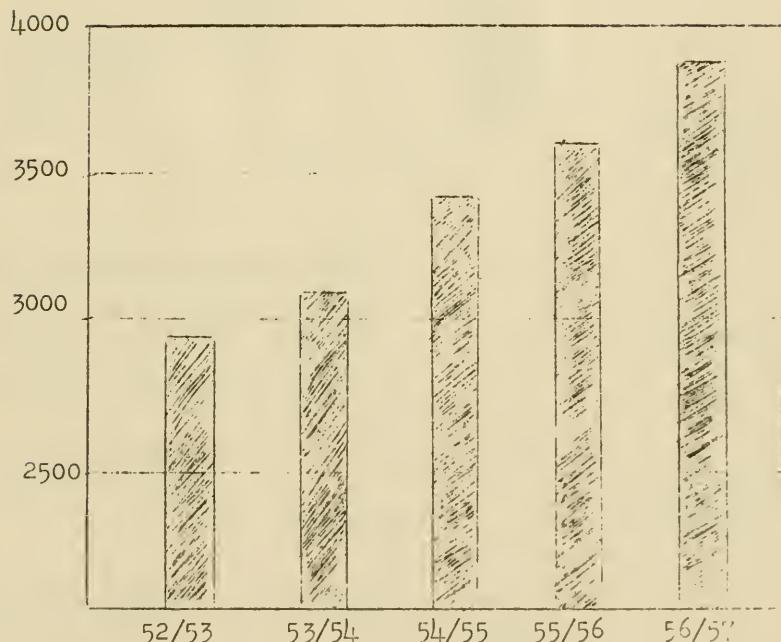
Collections for these years are:

1952/53	\$ 336,794.34
53/54	347,117.17
54/55	398,903.79
55/56	452,205.27
56/57	540,863.33

CHART II

Showing comparison of case loads carried by the department during the past five year period:

During the past year 20 probation officers supervised an average case load of 3900 probationers - an average of 195 per month was supervised per officer.



Case loads per officer over the past five years are as follows:

1952/53	200
1953/54	230
1954/55	240
1955/56	220
1956/57	195

FINANCIAL STATEMENT

STATEMENT, showing funds appropriated,
expended, and summary of collections
for fiscal year ending June 30, 1957:

APPRCPRIATED: 215,349.00

EXPENDITURES:

Salaries - Permanent	\$ 176,774.52
Temporary	1,148.57
Overtime	2,463.51
Contractual Services	3,640.74
Materials and Supplies	3,339.97
Equipment	6,019.01
Insurance	33.75
Rent	15,900.00
	209,320.07

Unexpended balance (To General Fund) \$ 6,028.93

FUNDS COLLECTED ON COURT ORDERS:

Omitting to provide for minor children, and family support €^{ff} 387,229.92

Merchants, Hotels and other
commercial restitution 57,540.48

Fines, and Restitution for the benefit of the
City and County 96,092.93

TOTAL COLLECTIONS - - - - - 540,863.33

COST OF SUPERVISING an average case load of
4000 probationers per month for the fiscal
year ending June 30, 1957: Actual Expendi- \$ 209,320.07
tutes

Less: Fines collected to General Fund 96,092.93

Net cost to City and County \$ 113,227.14

GENERAL STATISTICSINFORMATION

CN

NEW CASES RECEIVED

	Superior Court		Municipal Court		<u>Total</u>
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	
Number of applications for probation (pre-sentence investigations)	725	47	503	100	1375
Modifications	5	1	69	12	87
Number of cases referred for special investigations (not probation applications)	6	4	136	31	177

PROBATION HISTORY

New probationers	332	41	3176	585	4134
1st time on probation	242	24	2451	490	3207
2d time on probation	62	10	389	51	512
3d time on probation	28	7	336	44	415

CONDITIONS OF PROBATION

Served jail sentence	94	9	172	34	309
Fines imposed	80	7	992	121	1200
Restitution	72	7	489	83	651
Family support	5		694		699
To take psychiatric treatments	9		23		32
Probation to the Court	4		22	4	30

REVOCATIONS
 &
INVESTIGATIONS

Showing comparisons for five year period

1953 - 1957

Year	<u>SUPERIOR COURTS</u>		<u>MUNICIPAL COURTS</u>	
	Per cent revoked	Number on Probation	Per cent revoked	Number on Probation
1953	6	1100	24	1800
1954	6	1150	15	2150
1955	5	1150	11	2394
1956	6	1110	19	2410
1957	13	1000	18	3100

Revocations in Superior Court	-	143
" " Municipal Court	-	547
Total		690

INVESTIGATIONS

Number of applications for probation (pre-sentence investigations)	1375
Modifications	87
Special Investigations	177
New probationers	4134
Number of revocations	690
TOTAL INVESTIGATIONS	<u>6463</u>

MISCELLANEOUS STATISTICS

Miscellaneous activities of the Adult Probation Department not covered in other pages of this report are as follows:

During the year 4134 new probationers were referred by the courts, and a total of 6463 investigations were handled by the department. Probationers placed on probation were responsible for the support of approximately 2000 adults and 800 children per month; at the same time these probationers were gainfully employed and not in custody. Welfare funds contributed from taxes for family support were materially reduced by the increase in collections for "failure to provide."

An average of 6 investigations per month was made for other jurisdictions in the state.

Special investigations during the year totalled 177.

The number actively reporting per month was approximately 1600 from San Francisco, 200 from the Bay Area, 40 from out of state, and 500 by mail.

Field visits averaged 16 per month.

Daily written reports made to the courts involved reports on modifications, revocations, restorations to probation, and extensions of probation

Overtime worked by the department during the year was 480 paid man-hours.

Additional office space was provided during the year to accommodate the Alcoholic Unit.

Again budget appropriations proved insufficient for the needs of the department - it was found necessary to ask for a supplemental appropriation to provide funds for materials and supplies, contractual services, overtime, and postage.

A Supplemental Appropriation for the Alcoholic Unit provided two new automobiles for the department; there are now a total of seven automobiles provided for the department.

OFFENSES
on which
PRECAUTION WAS GRANTED OR DENIED

	GRANTED		DENIED	
	Male	Female	Male	Female
<u>SUPERIOR COURT</u>				
Assault	22	6	36	2
Burglary	36		93	
Forgery	15	2	20	2
Viol. Sec. 476a P.C.	14	2	20	1
Grand Theft	30	5	40	2
Viol. Sec. 480 VC	12		40	
Viol. Sec. 503 VC	14			
Rape	18		11	
Robbery	30	2	58	
Viol. Drug Laws	29	4	77	15
Viol. Sec. 337a P.C.	36	2	7	
Contributing to Delinquency of Minors	24	5	22	1
Viol. Sec. 288 P.C.	13		5	
Other violations	39	13	82	5
TOTALS	332	41	511	28

MUNICIPAL COURT

Battery	205	17	13	
Malicious Mischief	61	13	1	
Disturbing the Peace	63	8	7	
Drunk	539	182	14	5
Viol. Sec. 502 VC	309	36	6	
Omitting to Provide	694		8	
Petit Theft	219	147	21	1
Vagrancy	136	64	13	11
Viol. Traffic Laws	468	22	9	
Viol. Local Ordinances	85	6	4	
Viol. Sec. 499b P.C.	37		1	
Sex Offenders	144	32	2	4
Other violations	216	58	3	3
TOTALS	3176	585	102	24

SUPERIOR COURT

	<u>Male</u>	<u>Female</u>
Following are the motions made for probation in the Superior Court	725	47

- - - - -

Number of probationers continued from previous year	997	113
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Number of offenders granted probation in the Superior Court	332	41
---	-----	----

Number of modifications	9	4
-------------------------	---	---

Number under supervision this year	1338	158
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Number revoked.	127	16
-----------------	-----	----

Probation expired without change/plea	318	22
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Discharged under Sec. 1203.3 Penal Code	17	2
---	----	---

" " " 1203.4 " "	9	4
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Number died	8	
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Number on probation in Superior Court as of June 30, 1957	899	110	1009
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- - - - -

The following motions in Superior Court were denied and dispositions were as follows:

Sentenced to State Prison	248	20
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" " County Jail	210	8
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Committed to the Youth Authority	49	
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Fined	4	
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TOTAL	511	28	<u>539</u>
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OFFENSES BY AGES

SUPERIOR COURT

AGES	Assault		Burglary	Forgery		Violating Sec. 476a P.C.	Grand Theft	Vio. • 8cc V.C.	Vio. • 480 Sec. 503 V.C.	Drug Laws	Contributing to Delinquency of Minors	Rape	Robbery	Violent Sexual Assault	Penal Code 357a	Penal Code 288	Other Code	TOTAL Male Fem.	
	M	F																	
18	1	1										1	2					5	2
	1											1							
19	3	2				1		3		2	1	1	1				1	14	1
										1									
20		2	.		1		2	3	1	3	3	3	3			2	17		
21		3						1	3	3	6	4				2	22		
22	2	3		1	2			3	3	1	5	2			1	1	23		2
				1															
23		4					1			1	1	2	1		1	1	12		1
												1							
24	2	5	2				3	2	5			1	1	1	1	1	23		1
25			1		1		1	1	4	1	1		1		1	2	12		2
					1				1										
26	1	3	2	1	1				3	2	1	1	1		2	1	17		2
27	2			1	3			1	1	1					4		13		
28		4				1	1							1		1	6		2
29	2	1	1		1	1			1			1	1	1	2	2	12		5
30	3	5	2	2	5	2			2	3	6	1	4	3	6	1	44		6
to 34	3		1		1					1									
35	3	2	3	4	2	1	1	1	4	2				8	2	4	37		6
to 39	1		1		1				1										
40/44	1	1	1		5				1	1	1			6	2	5	24		
45/49	3		2	1	3	1			1		1			5		3	18		2
50 & over			1	4	6	1				5		1		11	2	3	1	33	9
Male	22	36	15	14	30	12	14	29	24	30	18	36	13	39	332				
Female	6		2	2	5				4	5	2		2	13			41		

Total - 373

MUNICIPAL COURTS

	Male	Female
Number continued from previous years	<u>2098</u>	<u>312</u>

In the six departments of the Municipal Court, the following numbers were granted probation

3176	585
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Number of modifications	73	8
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Number under supervision this year	5347	905
------------------------------------	------	-----

RELEASES

Number revoked	471	78
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Probation expired without change of plea	1708	342
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Discharged under Sec. 1203.3 Penal Code	93	24
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" " " 1203.4 "	32	14
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Number died	2	
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Number on probation as of June 30, 1957	3041	447
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In the past year the number of pre-sentences in the Municipal Court amounted to

503	100
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TOTAL 603

The amount of pre-sentence investigations being done in the Municipal Court shows a 20% increase over the previous year.

Out of 603 pre-sentence investigations 126 were denied probation and sentenced to the County Jail.

OFFENSES BY AGES

MUNICIPAL COURT

AGES	Battery	Drunk	Distr. Peace	Mischievous	502 V.C.	Omitting to Provide Petit Theft	Sex Viols.	Vagrancy	Viol. Traffic Law	Viol. Local Ord.	Soc. 499b PC	Other Viols.	Fem.	Male	TOTAL			
	M	9	4	3	2	4	1	10	2	9	30	13	8	6	101	13		
18									9	3				1		114		
F																		
19	5	1	5	6	4			7	6	9	30	5	2	4	78	14	92	
	2									6								
20	6	5	3	3	2		3	11	1	12	27	5	6	6	90	15	105	
								8		4	2	1						
21	14	20	4	6	6	22	19	7	9	36	8	6	8	1	165	25	190	
22		4					10	1	7	2								
23/	30	28	7	5	15	45	20	19	17	49	5	7	20	1	267			
25	4	9	1	5	4		12	5	11					1	55		322	
26	24	39	3	8	22	78	24	18	14	48	6	1	15	300				
27	1	15					15	2	9		1		7		50		350	
28/	27	45	10	8	46	89	20	21	15	46	9	1	27	364				
30	1	13		1	4		13	7	5	2			6		52		416	
31	25	82	8	9	57	222	30	28	19	59	5	2	19	565				
to																		
33	2	17	1	2	2		17	3	2	4				7		57		622
34	23	99	6	5	51	118	25	20	6	51	5	2	24	435				
to																		
37	1	34	3	1	10		12	5	4	5	1		3		79		514	
38	15	72	5	3	46	55	19	8	9	38	5	1	26	302				
to																		
40	4	29	1	3	9		18	5	4	1	1		11		86		388	
41	27	144	9	6	56	61	34	20	17	54	19	1	61	509	139		648	
& over	4	59	2	1	7		27	4	6	6	2	21						
Male	205	539	63	61	309	694	219	144	136	468	85	37	216	3176				
Female	17	182	8	13	36		147	32	64	22	6	58		585				

TOTAL - 3761

	<u>SUPERIOR COURT</u>		<u>MUNICIPAL COURT</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
<u>RELIGION</u>				
Catholic	128	13	1047	194
Protestant	131	13	1135	219
Jewish	15	1	30	9
Christian Science	2	1	17	2
Mormons	5		35	6
Orthodox	6		22	2
No religion stated	45	13	790	153
Totals	332	41	3176	585

	<u>MARITAL STATUS</u>			
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
Single	121	6	810	60
Divorced	24	4	413	87
Separated	17	11	367	65
Married	170	20	1586	373
Totals	332	41	3176	585

	<u>NATIVITY</u>			
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
Born in California	99	9	671	118
Born out of state	202	30	2266	418
Foreign Born	31	2	239	49
Totals	332	41	3176	585

OCCUPATIONS OF PROBATIONERS

	<u>SUPERIOR COURT</u>		<u>MUNICIPAL COURT</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
Bartenders	19		51	2
Tradesmen	34		174	10
" semi-skilled	26		94	20
Mechanics	7		86	6
Cooks, Waiters & Waitresses	5	5	79	32
Clerks	33	4	152	51
Laborers	85	2	862	41
Longshoremen	5		64	
Self-employed, Merchants & Professional people	18	5	111	9
Salespeople	13	2	150	27
Drivers, Teamsters	19		147	1
Janitors, Janitresses	10		80	3
U.S. Armed Forces	6		36	
Seaman	13		57	
Pensioners	2		66	
Students	4	1	53	2
Not employed	21	22	914	292
Housewives	5		74	
Maids	6		12	
Nurses	1		3	
TOTALS	332	41	3176	585

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CITY AND COUNTY OF SAN FRANCISCO
ADULT PROBATION DEPARTMENT
604 MONTGOMERY STREET

- ANNUAL REPORT -

DOCUMENTS DEPT.

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FISCAL YEAR

July 1, 1957 to June 30, 1958

ADULT PROBATION BOARD

Mr. Robert Peabody Mr. Kendrick Vaughan
Mr. Raymond Blosser Mr. Maurice Moskovitz
Mr. Fred C. Jones Mr. Frank Ratto
Rev. Matthew Connolly

— — —

Mr. John D. Kavanaugh, Chief Probation Officer

- - -

Senior Probation Officers

Mr. George W. Higginbotham
Miss Margaret Connolly

Probation Officers

Mrs. Irene M. Burton	Mr. Joseph P. Halligan
Mrs. Natalie Rodriguez	Mr. Manfred Jang
Mrs. Kathryn Westerfeld	Mr. Warren T. Jenkins
Miss Mary A. Yates	Mr. Herbert Leebhoff
Mr. Joseph C. Akzam	Mr. John P. Lindsay *
Mr. Louis C. Bosia	Mr. Grant S. Mickins
Mr. John Dunn	Mr. William H. Morgan
Mr. William J. Gallagher	Mr. Robert D. Nicol
Mr. Robert O. George	Mr. William W. Putnam
Francis H. Fong	Mr. Toichi W. Takiguchi
C. W. Griswold	Mr. Steven A. Renfro

Bookkeeper

Senior Clerk-Stenographer

Mr. Wallace G. Jang

Mr. James J. Morgan **

General Clerk-Stenographers

Mrs. Lois A. Carey	Miss Julia Parker
Mrs. Edna R. Kunz	Mrs. Frances Ortiz
Miss Edna Smith	Mrs. Betty Lingle
Mrs. Lena Newman	Miss Justina K. Mannix
Miss Anna Sindicich	

General Clerk-Typist

Mrs. Mary-Faith Poore

Telephone Operator

Miss Frances B. Moran

* Resigned.

** Prepared statistics in this Report.

SUPERIOR COURT

Harry J. Neubarth, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Walter Carpeneti
Department 12
Presiding Judge

Judge Raymond Arata
Department 6

Judge Gerald S. Levin
Department 11

Judge Melvyn I. Cronin
Department 19

- - -

MUNICIPAL COURT

Byron Arnold, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Charles S. Peery
Department 11
Presiding Judge

Judge Lenore D. Underwood
Department 9

Judge Edward F. O'Day
Department 10

Judge William A. O'Brien
Department 12

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CITY AND COUNTY OF SAN FRANCISCO
ADULT PROBATION DEPARTMENT
604 Montgomery Street
San Francisco 11, California
PHONE Yukon 6-2950

TO THE HONORABLE JUDGES OF THE
SUPERIOR AND MUNICIPAL COURTS:

Annual Report 1957-58

The Annual Report of the Adult Probation Department for the fiscal year 1957-58 is submitted herewith.

Statistics for the year indicate that the work performed in this department show an overall increase of approximately twenty-five percent in the number of referrals from the courts and monies collected on court orders. A study of Charts I and II in this report shows a five-year comparison in this respect.

New probationers during the year totaled 4263, and a total of 7867 investigations were completed by the department. Pre-sentence work reached an all time high of 2400; these pre-sentences were in addition to supervising an average caseload of 4700. Collections also reached a new high of \$615,029.42, an increase of 14% over the previous year. There was no increase in the staff of the department.

Yearly increases in the work of the department are no doubt due to the rapid influx of newcomers to the Bay Area, naturally resulting in much restlessness and instability. Another factor is the increase in arrests for alcoholism. Drunk cases referred to the department totaled 1098 and drunk driving 540 - these drunk arrests amounted to more than one-third of the cases referred.

Work-loads have been increasing continuously during the past five years, and the pressure of work could very well preclude other than superficial performance of work, but, in spite of this, the staff has done a good job. Requests for additional personnel have not been successful, but it is evident that additional staff will have to be added so that more effective work can be accomplished.

Acknowledgment is hereby tendered to the cooperation extended the department by the Judges of the Superior and Municipal courts, the Press, District Attorney, Police Department and other private and public agencies, without whose sympathetic understanding we could hardly meet and solve the problems dealing with the administration of probation.

Respectfully submitted,

JOHN D. KAVANAUGH

Chief Adult Probation Officer

FAMILY SUPPORT DIVISION

The Family Support Division, consisting of a Senior Probation Officer, three Assistant Probation Officers and a clerk, has the responsibility of providing supervision and court service for three types of cases:

1. Those charged with violating Section 270 of the Penal Code (Failure to provide for legal dependents).
2. Those referred by the court or the District Attorney for courtesy supervision under authority of section 641.1 of the Welfare and Institutions Code.
3. Those ordered by court to support legal dependents under authority of the Uniform Reciprocal Enforcement of Support Law.

The court services provided by this division include pre-sentence investigations and reports; reports to accompany motions to review and/or revoke probation; and motions to show cause for contempt in the Superior Court, as well as progress reports in such cases.

Supervision in this division includes employment and financial counselling, marriage counselling; conferring with creditors, employees, family and friends, as well as the complainants; assisting in problems concerning the probationer's legal dependents, and attempting to better fit the probationer to understand and appreciate obligations to his family and the community.

At the close of the fiscal year 1957-58 there were approximately 1300 cases under supervision in this division. Unfortunately, considering the increased caseload and potential collections for family support, collections do not compare favorably with past years. Part of this is naturally due to economic factors (the general business recession and building slump in this locality). However, an obvious reason for reductions in collections is that the staff is not adequate to handle the increased caseload.

It is hoped that ensuing budget requests will rectify the personnel shortage in this division, so that a better service be rendered to the courts and the community. Although \$409,520.92 was collected this past year in comparison to \$387,229.92 of the previous year, this is due to the increased caseload. Still more monies could be collected for the benefit of families if more help were available.

A L C O H O L I C U N I T

During the fiscal year 1957-58, the Alcoholic Rehabilitation Unit of the Adult Probation Department offered varied services to the Municipal Courts and to the San Francisco County Jail #2. These services may be listed as follows:

I. Pre-Court Interviews

Until January 1, 1958, one Probation Officer interviewed all persons in custody on a drunk charge before they appeared in Municipal Court #10. A brief written report was submitted to the Court giving some information as to the defendant's present employment, marital, social, drinking and arrest record. 723 males and 403 females were interviewed.

II. Probation Services

1. Three Probation Officers prepared presentence reports for all Municipal Courts on 152 M.P.C. cases. These averaged five per month until January 1958. From then on there was an average of 54 presentence reports per month. A total of 322 presentence reports were prepared.
2. Special investigations were made for the Courts. These were less formal than the presentence investigations and usually related to a specific problem or situation.
3. New probationers were signed up in the office and a case load assigned to each probation officer for supervision. 769 cases were placed on probation during the year. There were 424 active and under supervision at the end of the year.

III. County Jail Services

1. A Probation Officer visited the County Jail #2 (San Bruno) four days per week. Individual interviews were scheduled for all persons there on a drunk charge who had a modifiable sentence. A total of 513 individual interviews were held. 138 of these persons subsequently had their sentences modified by the Court.
2. Group meetings were held one day prior to their discharge of all prisoners there on a drunk charge. 1131 persons attended these meetings. 575, or 51%, did not return to County Jail #2 thereafter.

ALCOHOLIC UNIT (Contd.)

3. Individual interviews were conducted with prisoners on probation matters for other Probation Officers.
4. Prisoners were interviewed at the request of a Judge who had been contacted by the prisoner or his family.

IV. Other Services

1. An active program of establishing relationships with other private and public social service agencies was conducted.
2. Statistical reports were prepared for the County Jail, the Adult Probation Department and the Mayor's Committee for Study of Alcohol Problems.

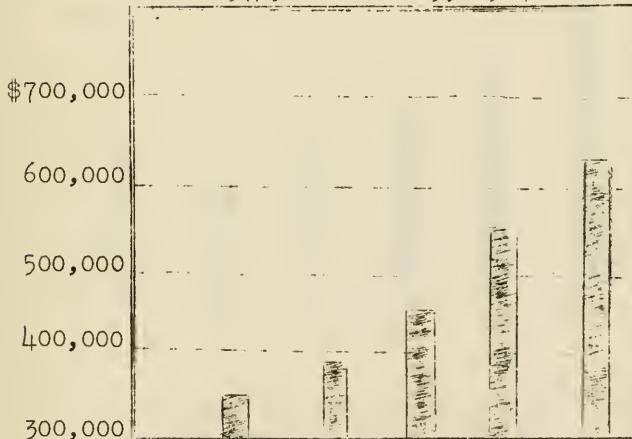
CHART I

This chart shows comparisons of collections made by the department on court orders, during the past five years.

From the chart below it can readily be seen that there is an annual increase in collections of approximately 18%, and over the past five years an increase of 77%.

Collections for these years are as follows:

1953/54	\$ 347,117.17
54/55	398,903.79
55/56	452,205.27
56/57	540,863.33
57/58	615,029.42



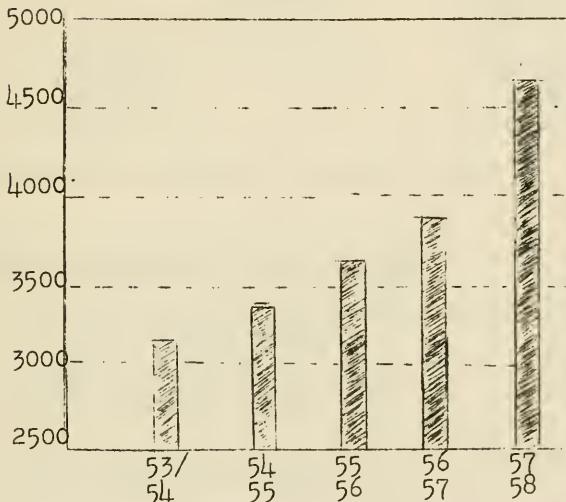
This year collections increased 14% over the previous year.

Comparing collections over the five year period indicated above there has been a 77% increase in that period.

CHART II

This chart shows a comparison of case loads carried by the department during the past five year period.

The average case load over the past year amounted to approximately 205 per supervising officer. A total case-load of 4700 probationers was supervised by twenty-three supervising probation officers.



Case loads per officer over the past five years are as follows:

1953/54	230
1954/55	240
1955/56	220
1956/57	195
1957/58	205

FINANCIAL STATEMENT

Statement showing funds appropriated,
expended, and summary of collections
for fiscal year ending June 30, 1958:

APPROPRIATED: \$ 242,327.00

EXPENDITURES:

Salaries - Permanent	\$ 208,156.90
Temporary	1,317.42
Overtime	2,499.30
Contractual Services	14,484.50
Materials and Supplies	3,463.61
Equipment	82.68
Insurance	33.75
Rent	17,700.00
	<u>237,738.16</u>
Unexpended balance (To General Fund)	\$ 4,588.84

FUNDS COLLECTED ON COURT ORDERS:

Omitting to provide for minor children and other family support	\$ 409,520.92
Merchants, Hotels and other commercial restitution	67,014.09
Fines, and Restitution for the benefit of the City and County	<u>138,494.41</u>
TOTAL COLLECTIONS --	\$ 615,029.42

COST OF SUPERVISING an average case load of
4700 probationers per month for the fiscal
year ending June 30, 1958:

Actual Expenditures	\$ 237,738.16
Less: Fines collected to General Fund	<u>138,494.41</u>
Net cost to City and County --	\$ 99,243.75

GENERAL STATISTICS
INFORMATION
ON
NEW CASES RECEIVED

	Superior Court		Municipal Court		<u>TOTAL</u>
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	
Number of applications for probation (pre-sentence investigations)	895	49	1162	294	2400
Modifications, returned to active status	13	1	64	12	90
Number of special investigations (not probation applications)	7	2	90	33	132
- - -					

PROBATION HISTORY

New probationers	409	49	3207	598	4263
1st time on probation	330	29	2184	478	3021
2d time on probation	47	16	682	72	817
3d time on probation	32	4	341	48	425

CONDITIONS OF PROBATION

Serve jail sentence	129	13	278	39	459
Fines imposed	132	4	979	117	1232
Restitution	94	10	514	45	663
Family support	26		438		464
Take psychiatric treatments	20		32		52
Probation to the court	5		26	7	38

REVOCATIONS
 &
INVESTIGATIONS
 Showing comparisons for five year period

1957 - 1958

<u>Year</u>	<u>SUPERIOR COURTS</u>		<u>MUNICIPAL COURTS</u>	
	Per cent revoked	Number on Probation	Per cent revoked	Number on Probation
1954	6	1150	15	2150
1955	5	1150	11	2394
1956	6	1110	19	2410
1957	13	1000	18	3100

1958	8	1100	22	3600
Revocations in Superior Court			-	80
" " Municipal Court			-	<u>902</u>
Total				<u>982</u>

INVESTIGATIONS

Number of applications for probation (pre-sentence investigations)	2400
Modifications	90
Special Investigations	132
New probationers	4263
Number of revocations	<u>982</u>
TOTAL INVESTIGATIONS	<u>7867</u>

COMPARISON OF TOTAL INVESTIGATIONS FOR FIVE YEAR PERIOD

<u>1954</u>	<u>1955</u>	<u>1956</u>	<u>1957</u>	<u>1958</u>
4524	4562	4929	6463	7867

MISCELLANEOUS STATISTICS

Miscellaneous activities of the Adult Probation Department not covered in other pages of this report are as follows:

During the year, 4,263 new probationers were referred by the courts, and a total of 7,867 investigations were handled by the department. Probationers placed on probation were responsible for their own support and the support of approximately 2,400 adults and 900 children per month; at the same time these probationers were gainfully employed and not in custody. Welfare funds contributed from taxes for family support were materially reduced by the increase in collections for "failure to provide".

An average of seven (7) investigations per month was made for other jurisdictions in the State.

Special investigations during the year totalled 132.

The number actively reporting per month was approximately 2,200 from San Francisco, 250 from the Bay Area, 80 from out of State, and 800 by mail.

Field visits averaged 12 per month.

Daily written reports made to the courts involved reports on modifications, revocations, restorations to probation, and extensions of probation.

Overtime worked by the department during the year was 540 paid man-hours and 60 hours time off in lieu of overtime pay.

In the Municipal Court Division, the number of pre-sentences has reached an all time high of 1,456 - an increase of 140% over the previous year. This work is in addition to supervising a case load of 3,600.

There is no replacement for sick time and vacation time in the department; the efficiency of the staff is thus depleted during the year.

OFFENSES
 on which
PROBATION WAS GRANTED OR DENIED

	GRANTED		DENIED	
	Male	Female	Male	Female
<u>SUPERIOR COURT</u>				
Assault	43	3	38	6
Burglary	50	1	103	
Forgery	15	7	41	1
Viol. Sec. 476a P.C.	16	6	21	1
Grand Theft	49	8	46	9
Viol. Sec. 480 VC	22	1	5	
Viol. Sec. 503 VC	15		64	
Rape	13		16	
Robbery	41	1	69	
Viol. Drug Laws	24	6	96	8
Viol. Sec. 337a P.C.	11	1		
Contributing to Delinquency of Minors	26		18	
Viol. Sec. 288 P.C.	22		25	
Other Violations	59	15	54	3
TOTALS . . .	406	49	595	28

<u>MUNICIPAL COURT</u>				
Battery	189	11	25	2
Malicious Mischief	46	6	2	1
Disturbing the Peace	58	4	7	1
Drunk	762	259	59	18
Viol. Sec. 502 VC	504	31	5	
Omitting to Provide	438	0	12	
Petit Theft	219	118	32	7
Vagrancy	132	45	19	22
Viol. Traffic Laws	337	23	21	1
Viol. Local Ordinances	129	11	8	2
Viol. Sec. 499b P.C.	41	2		
Sex Offenders	75	3	2	
Viol. 240a M.P.C.	7	46	1	12
C. U. I. C	155	18		
Other Violations	115	21	17	4
TOTALS . . .	3,207	598	210	70

SUPERIOR COURT

	<u>Male</u>	<u>Female</u>
Following are the motions made for probation in the Superior Court	842	45
- - - - -		
Number of probationers continued from previous year	899	110
Number of offenders granted probation in the Superior Court	409	49
Number of modifications	13	1
- - - - -		
Number under supervision this year	1321	160
Number revoked	63	17
Probation expired without change/plca	340	30
Discharged under Sec. 1203.3 Penal Code	14	
Number died	3	
- - - - -		
Number on probation in Superior Court as of June 30, 1958	981	113
	1094	
- - - - -		
The following motions in Superior Court were denied and dispositions were as follows:		
Sentenced to State Prison	304	17
" " County Jail	201	13
Committed to the Youth Authority	73	
" " S.F. Hospital	19	
TOTAL	597	30
		627
		=====

OFFENSES BY AGES
SUPERIOR COURTS

AGES														
	Assault	Burglary	Forgery	Violating Soc. 476c P.C.	Grand Theft	Violating Soc. 480 V.C.	Violating Drug Laws	Contributing Delinquents to Minors or	Robbery	Rape	Violating 337a P.C.	288 P.C.	Other	Male Female
18	M F	2 4		2		1			1		4		15	3
19		3 5		1 1	6		4	1	2	4	4	3	2	35 1
20		1 5			1		4		2	3	1			17
21		4 2	1	2	1	1	1	1	8 1			2 1	23	2
22		3 3		1 4	1	3 2	1	1	5 2			3 1	27	3
23		3 1	1 1			1 1	1	1	2			2	11	2
24		3 2		1 1	3 3	1		3		3	1	2 1	20	5
25		1 1	3 1	1 1								2 1	9	1
26		2			1			1	1	4			3	12
27		2 3	2 1	1 1	1			1					3	14 1
28		1 1	3 1	1 3	1			1 1	2	1	1	1	4	20 1
29			1	1 1	2		1 1	2					5 1	12 3
30 to 34	5 1	8 1	3 1	5 1	4 1	3		4 1	2	4 1	1	1	6 1	50 6
35 to 39	7 1	6 1	1		7 1	4		1 5	6		2	3	6 2	48 4
40 to 44	5 1			2 1	5 1	3 1		3 1	2		2	3	6 2	32 5
45 to 49	3 1	3 1	1	11 1	1	1		1 3			1	2	5 2	23 5
50 & up	5 1		1	1 1	6 1	6		2 1	6		3	6 2	6 2	41 7
Males	43	50	15	16	49	22	15	24	26	41	13	11	62	409
Females	3	1	7	6	8	1		6		1		1	15	149

Males 409
Females 149
Total - 458

MUNICIPAL COURTS

	<u>Male</u>	<u>Female</u>
Number continued from previous year	3041	447

From departments of the Municipal Court, the following numbers were granted probation	3207	598
---	------	-----

Number of modifications	64	12
-------------------------	----	----

Number under supervision this year	6312	1057
------------------------------------	------	------

RELEASES

Number revoked	763	139
----------------	-----	-----

Probation expired without change of plea	2281	484
---	------	-----

Discharged under Sec. 1203.3 Penal Code	53	13
---	----	----

" " 1203.4 "	33	3
--------------	----	---

Number died	1	5
-------------	---	---

Number on probation as of June 30, 1958	3181	413
---	------	-----

In the past year the number of pre-sentences in
the Municipal Court amounted to

1162	294
------	-----

TOTAL

1456

The amount of pre-sentence investigations being done
in the Municipal Court shows a 140% increase over the
previous year.

Out of 1456 pre-sentence investigations 317 were denied
probation and sentenced to the County Jail.

OFFENSES BY AGES

MUNICIPAL COURT

Ages	Battery	Drunk	Dist. Peace	Mal. Mischief	502 C. V. C.	Omit to Provide	Petty Theft	Sex Violations	Vagrancy	Traffic Viol.	Loc. Ordinances	499b P. C.	C.U.I.A.	240bMPC	Other
M 18	1	8	4	3	3	2	14	2	17	15	14	11	1		10
F		2		1			3		4			1			
19	11	3	6	2	5		20		4	22	13	9	2		6
		3					10		2		1	1		2	
20	9	10	1	4	5	4	16	1	3	16	11	6	4	1	6
						10		1	2	1	1		1		
21/ 22	13	11	7	7	27	11	20	3	15	27	11	7	5		12
		11					10		4		2		5	5	2
23/ 25	21	15	5	5	49	52	28	9	13	39	9	5	8		9
		10	1	1			7		6	2	1		8	1	
26/ 27	17	25	1	1	40	64	20	5	10	30	6		7		9
	2	8					6	1	5	4	1		1	5	2
28/ 30	17	69	3	2	68	78	22	9	19	39	6	1	17		8
		13	2	1	3		12	1	3	5	1	4	4	4	6
31/ 33	23	130	11	4	69	87	23	14	5	43	6	1	20	1	15
	2	28			7		9		5	3	1	4	1	4	5
34/ 37	22	135	9	3	43	75	20	11	9	33	14	1	13	2	9
	2	30	1		3		14	1	4	2	1		2	4	
38/ 40	18	152	3	2	59	39	10	6	11	19	9		14	2	7
		30		3	7		5		2	1		2	3	3	
41 & over	37	204	8	13	136	26	26	15	26	54	30	64	3	24	
	5	124			11		32		9	4	2	9	10	2	
M	189	762	58	46	504	438	219	75	132	337	129	41	155	7	115
F	11	259	4	6	31		118	3	45	23	11	2	18	46	21

MALE 3207
FEMALE 598

TOTAL 3805

	<u>SUPERIOR COURT</u>		<u>MUNICIPAL COURT</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
<u>RELIGION</u>				
Catholic	140	18	1123	212
Protestant	147	13	1191	276
Jewish	9	1	19	3
Christian Science	4	1	15	2
Mormons	7	.	29	1
Orthodox	2		14	
No religion stated	100	16	816	104
Totals	409	49	3207	598
<u>MARITAL STATUS</u>				
Single	156	5	912	59
Divorced	34	8	527	94
Separated	29	7	492	77
Married	190	29	1276	368
Totals	409	49	3207	598
<u>NATIVITY</u>				
Born in California	117	12	746	126
Born out of state	255	33	2241	411
Foreign Born	37	4	220	61
Totals	409	49	3207	598

OCCUPATIONS OF PROBATIONERS

	SUPERIOR COURT		MUNICIPAL COURT	
	Male	Female	Male	Female
Bartenders	5		62	2
Tradesmen	31		156	14
" semi-skilled	42		184	21
Mechanics	7		91	8
Cooks, Waiters & Waitresses	4	3	76	41
Clerks	29	11	169	67
Laborers	70		812	52
Longshoremen	8		77	
Self-employed, Merchants & Professional people	19	1	104	14
Salespeople	14	2	140	34
Drivers, Teamsters	20		162	1
Janitors, Janitresses	4		92	8
U.S. Armed Forces	22		53	
Seamen	15		68	
Pensioners	5		84	2
Students	3		59	5
Not employed	111	13	815	212
Housewives		12		86
Maids		5		20
Nurses		2	3	11
TOTALS	409	49	3207	598

9

CITY AND COUNTY OF SAN FRANCISCO
ADULT PROBATION DEPARTMENT
604 MONTGOMERY STREET

- ANNUAL REPORT -

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FISCAL YEAR
July 1, 1958 to June 30, 1959

SUPERIOR COURT

Edward Molkenbuhr, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Raymond J. Arata
Department 6
Presiding Judge

Judge Harry J. Neubarth
Department 12

Judge Gerald S. Levin
Department 11

Judge Melvyn I. Cronin
Department 19

- - -

MUNICIPAL COURT

William A. O'Brien, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Charles S. Peery
Department 11
Presiding Judge

Judge Lenore D. Underwood
Department 9

Judge Albert A. Axelrod
Department 10

Judge Andrew J. Eyman
Department 12

ADULT PROBATION BOARD

Mr. Robert Peabody Mr. Kendrick Vaughan
Mr. Raymond Blosser Mr. Maurice Moskovitz
Mr. Daniel Collins Mr. Frank Ratto
Rev. Matthew Connolly

Mr. John D. Kavanaugh, Chief Probation Officer

Senior Probation Officers

Mr. George W. Higginbotham
Miss Margaret Connolly

Probation Officers

Mr. Joseph C. Akzam	Mr. Grant S. Mickins
Mr. Louis C. Bosia	Mr. William H. Morgan
Mr. William J. Gallagher	Mr. Robert D. Nicol
Mr. Francis H. Fong	Mr. William W. Putnam
Mr. Al Griswold	Mr. Steven A. Renfro
Mr. Joseph P. Halligan	* Mr. Leland F. Seid
Mr. Manfred Jang	Mr. Wallace T. Takiguchi
Mr. Warren T. Jenkins	Mrs. Irene Burton
Mr. Herbert Leebhoff	Mrs. Natalie Rodriguez
* Mr. William P. Lew	Mrs. Kathryn Westerfeld
Mr. David O. Melton	Miss Mary A. Yates

Mr. Robert O. George

Bookkeeper

Mr. Harry M. Parmley, Jr.

Senior Clerk

Mr. James J. Morgan **

General Clerk-Stenographers

Mrs. Lois A. Carey	Mrs. Lena Newman
Mrs. Edna R. Kunz	Mrs. Frances Ortiz
Mrs. Betty Lingle	Miss Julia Parker
Miss Justina K. Mannix	Miss Anna Sindicich

Miss Edna Smith

General Clerk-Typist

Mrs. Mary-Faith Poore

Telephone Operator

Mrs. Julia McGraw

* Recent additions to the staff.

** Prepared statistics in this report.

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CITY AND COUNTY OF SAN FRANCISCO

ADULT PROBATION DEPARTMENT

604 MONTGOMERY STREET, 11

PHONE YUKON 6-2950

JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

PLEASE REPLY TO

CHIEF PROBATION OFFICER

REFERS TO

Annual Report 1958-59

TO THE HONORABLE JUDGES OF THE
SUPERIOR AND MUNICIPAL COURTS:

The Annual Report of the Adult Probation Department for the fiscal year 1958-59 is submitted herewith.

The work of the department is steadily increasing as shown in statistics compiled yearly and five-year periods, especially in two activities of the department - pre-sentence investigations, and monies collected on orders of the court.

New probationers received this year totaled 4058, and a total of 7582 investigations were completed. Pre-sentence work reached a high of 2569 - an increase of 6% over the previous year; these pre-sentences added to a caseload of 4700 probationers under supervision, were more than enough to keep the staff busy during the year. In addition, the sum of \$644,702.67 was collected on court orders - this is an increase of 6% over the previous year.

In the Municipal Court, drunk arrests totaled 1027 and drunk driving 351, a slight decrease from last year. In Superior Court 460 offenders were granted probation, and 464 were denied. In Municipal Court 3598 offenders were granted probation while 253 were denied probation.

A caseload of 205 probationers per officer was supervised during the year, which is more than double the number as set by professional standards. This year we were successful in obtaining two more officers to handle the increasing work. We are grateful to the Mayor and the Board of Supervisors for this addition to the staff.

The cooperation of innumerable public and private agencies is hereby acknowledged. We also acknowledge valuable assistance given by the Judges of the Superior and Municipal Courts, the Press, District Attorney, Police and Sheriff's Department, all of whom assisted us in the administration of probation.

Respectfully submitted,

JOHN D. KAVANAUGH
Chief Adult Probation Officer

JDK:m

FAMILY SUPPORT DIVISION

The sum of \$435,808.00 was collected by the Family Support Division during the fiscal year ending June 30, 1959, and over \$300,000.00 of this poured into the pockets of the taxpayers in this community. This money came from three sources:

1. Those charged with violating Section 270 of the Penal Code(failure to provide for legal dependents).
2. Those referred by the Court or the District Attorney for courtesy supervision under authority of Section 641.1 of the Welfare and Institutions Code.
3. Those ordered by the Court to support legal dependents under authority of the Uniform Reciprocal Enforcement of Support Law.

It is the assigned responsibility of the Family Support Division to provide service to the Court and supervision for those persons referred to the Probation Department under above-listed categories.

Services provided for the Court by this Division include pre-sentence investigations and reports; special reports for the information of the Court; reports to accompany motion to review and/or revoke probation.

The supervision in this Division includes employment and financial counselling, marriage counselling, conferring with employers, creditors, family and friends of the defendant and complainant; assistance in problems concerning the probationer's dependents and attempts to fit the probationer better to handle his obligations to his family and the community.

In the last three years the caseload of this Division has increased approximately 100%. This increase shows in each type of case carried, but the most significant increase is in the case of Uniform Reciprocal Enforcement of Support. These cases now comprise more than 50% of the total caseload. They will continue to increase in proportion to the other cases, because the order of support is usually effective until the dependent reaches his majority - which means that such a case might be active for twenty-one years.

FAMILY SUPPORT DIVISION(Contd.)

Unfortunately, although the caseload has increased 100% the collections have increased by only 25%. There are various causes for the proportionate decrease in collections, but the most significant one is that obviously the staff is unable to give adequate supervision, since the caseload has doubled in the last three years, and the staff still consists of one senior probation officer, and three assistant probation officers, with two clerk-stenographers to handle the tremendous volume of work which is increasing daily.

At the present time the spotlight of publicity is focussed on the tremendous amount of tax money spent on public assistance programs. It is obvious that four probation officers cannot supervise 1600 probationers to any adequate degree. In this division inadequate supervision shows immediately in decreased collections, and this means more money from the taxpayers. Every dollar spent to bring the staff in this division to a functioning level would bring a return of more than 1000% in increased collections.

This problem is not static, it is a growing problem. It is growing because of the growing population here, and because of a new concept of community responsibility toward enforcing child support. This new concept is displayed in the Aid to Needy Children program, the Inter-State Uniform Reciprocal Support program, and more clearly in the action of the last legislature in creating an Inter-County Reciprocal Support program. No one can predict just what this latter will mean to us but it is conceivable that it will double the caseload within a short period of time.

ALCOHOLIC REHABILITATION UNIT

During the fiscal year 1958-59 the Alcoholic Rehabilitation Unit of the Adult Probation Department, consisting of three Probation Officers and one Stenographer, provided varied services to the Municipal Courts, and to the San Francisco County Jail #2. These services may be listed as follows:

I. Probation Services.

1. Pre-sentence reports were prepared for all Municipal Courts on 152 MPC and related cases. A total of 516 pre-sentence reports were prepared. For the first six months of the fiscal year, these averaged 68 per month with a high of 94 and a low of 26 in any one month. For the second half of the fiscal year, they averaged 18 per month, with a high of 42 and a low of 6.
2. Special investigations were made for the Courts. These were less formal than the pre-sentence reports, and usually related to a specific problem or situation.
3. This unit supervised males placed on probation by the Municipal Courts on drunk charges. The following chart shows extent and results of this supervision.

Mo.	New cases Received	Revoked	Terminated	No. at end of	EVALUATION OF TERMINATION %		
	1958			Month	Good	Fair	Poor
July	84	7	42	424	37.8%	24.3%	37.9%
Aug.	36	4	59	395	54.5	18.3	27.2
Sept.	69	16	36	412	48.5	17.0	34.5
Oct.	77	8	39	442	66.7	12.8	20.5
Nov.	78	6	34	480	44.1	-	55.9
Dec.	88	4	50	514	45.8	8.4	45.8
1959							
Jan.	49	14	74	475	52.8	11.4	35.8
Feb.	43	20	43	455	41.5	14.5	44.0
Mar.	40	8	65	417	51.5	3.0	45.5
Apr.	29	19	68	359	52.0	14.0	34.0
May	28	14	68	299	57.9	17.5	24.6
June	30	13	71	245	66.2	13.2	20.6
TOTALS	651	133	649		51.6%	12.9%	35.5%

II. County Jail Services:

1. Individual interviews were scheduled for all persons sentenced to County Jail #2 on drunk charges who had modifiable sentences. A case history was taken and an evaluation made in each case as to a recommendation for or against modification. A total of 254 individual interviews were held.

ALCOHOLIC REHABILITATION UNIT(Contd.)

2. Group meetings for prisoners were held as often as was possible. The purpose of these meetings was manifold. An effort was made to help the men determine whether or not they had a drinking problem - if so, it was explained to them what resources were available to help solve their problem. Since many of them were homeless and unemployed, they were told about the many agencies available in the community to help them.
3. Individual interviews were conducted with prisoners on probation matters for other Probation Officers.
4. Prisoners were interviewed at the request of the Judges.
5. This unit cooperated with the Adult Guidance Clinic Unit at the County Jail wherever possible.

III. Other Services:

1. An active program of establishing relationships with other private and public social service agencies was continued.
2. Statistical reports were prepared for the County Jail and the Adult Probation Department.

CHART I

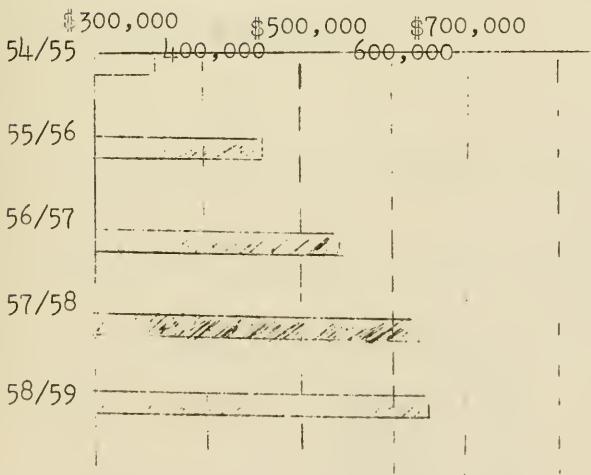
This chart shows comparisons of collections made by the department on court orders, during the past five years.

From the chart below it can be seen that there has been an increase of approximately 5% in collections over the previous year. It can also be seen that over the five year period collections have almost doubled.

Collections for these years are as follows:

1954-55	\$ 398,903.79
55-56	452,205.27
56-57	540,863.33
57-58	615,029.42
58-59	644,702.67

CHART I



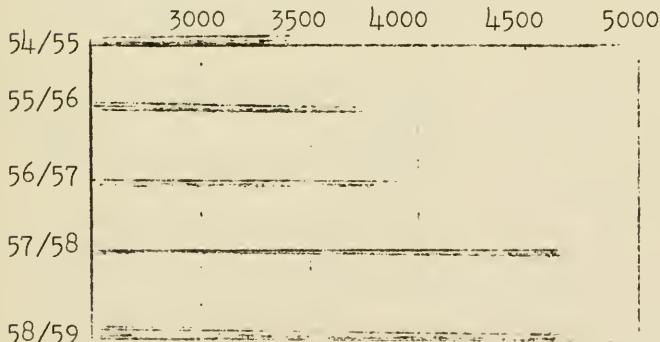
These collections represent monies for the support of families and minor children; for restitution to merchants, hotels and other commercial restitution, and monies collected on fines and restitution for the benefit of the City and County of San Francisco.

CHART II

This chart shows a comparison of case loads carried by the department during the past five year period.

During the past year the average case load was 205 per supervising officer. A total case-load of 4700 probationers was supervised by twenty-three supervising probation officers.

There has been no increase in the case-load over the previous year, and it appears that a peak of 4700 probationers, under supervision of the department, has been reached.



Case loads per officer over the past five years are as follows:

1954/55	240
1955/56	220
1956/57	195
1957/58	205
1958/59	205

FINANCIAL STATEMENT

STATEMENT, showing funds appropriated,
expended, and summary of collections
for fiscal year ending June 30, 1959:

APPROPRIATED: \$ 253,840

EXPENDITURES:

Salaries - Permanent	\$ 219,986.62
Temporary	1,288.63
Overtime	2,684.19
Contractual Services	1,641.57
Materials and Supplies	1,526.04
Equipment	2,197.18
Insurance	43.94
Rent	17,700.00
	\$ <u>247,068.17</u>

UNEXPENDED Balance (To General Fund)	\$ <u>6,771.83</u>
--------------------------------------	--------------------

FUNDS COLLECTED ON COURT ORDERS:

Omitting to provide for minor children, and family support	\$ 435,807.67
---	---------------

Merchants, Hotels and other commercial restitution	66,046.00
---	-----------

Fines, and Restitution for the benefit of the City and County	<u>142,849.00</u>
--	-------------------

TOTAL COLLECTIONS	- -	\$ 644,702.67
-------------------	-----	---------------

COST OF SUPERVISING an average case load of
4700 probationers per month for the fiscal
year endinf June 30, 1959 -

Actual Expenditures	\$ 247,068.17
---------------------	---------------

Less: Fines collected to General Fund	<u>142,849.00</u>
---------------------------------------	-------------------

Net cost to City and County	\$ 104,219.17
-----------------------------	---------------

GENERAL STATISTICS
INFORMATION
ON
NEW CASES RECEIVED

	Superior Court		Municipal Court		<u>Total</u>
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	
Number of applications for probation (pre-sentence investigations)	802	47	1336	384	2569
Modifications	3	2	70	12	87
Number of cases referred for special investigations (not probation applications)	2	1	17	4	24

PROBATION HISTORY

New probationers	424	36	3036	562	4058
1st time on probation	285	26	2097	459	2867
2d time on probation	87	8	492	64	651
3d time on probation	42	2	447	39	530

CONDITIONS OF PROBATION

Served jail sentence	97	9	252	30	388
Fines imposed	132	7	1033	110	1282
Restitution	96	11	670	85	862
Family Support	9		395	2	406
To take psychiatric treatments	7		27		34
Probation to the Court	5		32	3	40

REVOCATIONS AND INVESTIGATIONSSHOWING COMPARISONS FOR FIVE YEAR PERIOD - 1955 - 1959

Year	<u>SUPERIOR COURTS</u>		<u>MUNICIPAL COURTS</u>	
	<u>Per cent Revoked</u>	<u>Number on Probation</u>	<u>Per cent Revoked</u>	<u>Number on Probation</u>
1955	5	1150	11	2394
1956	6	1110	19	2410
1957	13	1000	18	3100
1958	8	1000	22	3600
1959	10	1000	20	3700

Revocations in Superior Courts 104
Revocations in Municipal Courts 740

INVESTIGATIONS Total: 844

Number of applications for probation-
(pre-sentence investigations) 2569

Modifications 87

Special investigations 24

New probationers 4058

Number of revocations 844

Total: 7582

MISCELLANEOUS STATISTICS

Miscellaneous activities of the Adult Probation Department not covered in other pages of this report are as follows:

During the year, 4,058 new probationers were referred by the courts, and a total of 7,582 investigations were handled by the department. Probationers placed on probation were responsible for their own support and the support of approximately 2,500 adults and 1,000 children per month; at the same time these probationers were gainfully employed and not in custody. Welfare funds contributed from taxes for family support were greatly reduced by the increase in collections for "failure to provide".

An average of nine investigations per month was made for other jurisdictions in the State.

Special investigations during the year totalled 24; these were not probation applications.

The number actively reporting per month was approximately 2,000 from San Francisco, 200 from the Bay Area; 900 by mail and 90 from out of state.

Field visits averaged ten per month.

Daily written reports made to the courts involved reports on modifications, revocations, restorations to probation, and extensions of probation.

Overtime worked by the department during the year was 650 paid man-hours, and 70 hours time off in lieu of overtime pay.

In the Municipal Court Division, the number of pre-sentences reached an all time high of 1,720 - this is an increase of 20% over the previous year. This work is in addition to supervising a case load of 3,600.

No replacements were provided for sick time and vacation time in the department; the efficiency of the staff is thereby depleted during the year.

OFFENSES
 on
 which
PROBATION WAS GRANTED or DENIED

	<u>GRANTED</u>		<u>DENIED</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
<u>SUPERIOR COURT:</u>				
Assault	24		20	1
Burglary	43		85	
Forgery	23	2	23	1
Violating Section 476a Penal Code	9	2	11	
Grand Theft	32	2	47	3
Violating Section 480 Vehicle Code	3	2		
" " 503 " "	37		45	
Rape	16		12	
Robbery	30	1	64	2
Violating Drug Laws	41	8	52	9
" Section 337a Penal Code	13		2	
Contributing to the Delinquency of minors	26	1	25	
Violating Section 288 Penal Code	6		18	
Other violations	80	18	43	1
 TOTALS	 424	 36	 447	 17
<u>MUNICIPAL COURT:</u>				
Battery	244	32	34	3
Malicious Mischief	122	6	5	
Disturbing the Peace	112	15	9	2
Drunk(152 MPC)	687	204	111	25
Violating Sec. 502 Vehicle Code	329	18	4	
Omitting to provide	395	2	10	
Petit Theft	268	151	47	6
Vagrancy	155	22	37	4
Violating Traffic Laws	122	8	7	2
" Local Ordinances	68	9	4	
" Sec. 499b Penal Code	22		1	
Sex offenders	110	24	4	10
Vio. California Unemp. Law	217	38	1	
Other violations	185	33	24	3
 TOTALS	 3036	 562	 198	 55

TOTAL GRANTED - 4058

TOTAL DENIED - 717

SUPERIOR COURT

	<u>Male</u>	<u>Female</u>
The following motions were made for probation in the Superior Courts	802	47
- - - - -		
Number of probationers continued from previous year	981	113
Number of offenders granted probation in the Superior Courts	424	36
Number of modifications	.3	2
- - - - -		
Number under supervision this year	1408	151
Number revoked	87	17
Probation expired without change of plea	133	28
Discharged under Section 1203.4 Penal Code	26	7
Number died	1	1
- - - - -		
Number on probation in Superior Court as of June 30, 1959	1161	98
		<u>1259</u>
- - - - -		
The following motions in Superior Court were denied and dispositions were as follows:		
Sentenced to State Prison	193	13
" " County Jail	207	14
Committed to California Youth Authority	70	1
" " State Hospital	18	
TOTAL	488	28
		<u>516</u>

SUPERIOR COURT

OFFENSES BY AGES

	⁴ G.E.S.	Assault	Burglary	Forgery	476a P.C.	Grand Theft	480 V.C.	503 V.C.	Drugs	Cont. Del. Minor	Robbery	Rape	337a P.C.	288 P.C.	Transfer	Other
18	M 1 F 3					9	3		1	2				8	3	
19	2 2			6		9	2	2			4				2	1
20	1 4 1 1	1 1	3		6	3	1	1	3						2	
21	1 3 1 3	1 1		3		3	3	2	6	2				2	1	5
22	2 7 1 1	1 1		1			5	2	2	3					2	
23		4 1			1	2	1	4	1	1				1	2	
24		2 3 1 1		1			3		1					11		1
25		5 1 1 1					1			4	1		1		1	1
26		1 1					2	1		2				9	1	
27		3 1				1	1	1			2			5	6	1
28	2 1		1				2	1		1					3	1
29			4 2 1 1			1	1	1	1							
30/34	1 6 1 1		1 7 1 1			2 6 2 2	1	3			1 1				8	6
35/39	5 2 5 1 1	5 3				3 4 1 1	3	3 1					1	2	5	5
40/44	2 1 3 1 1		1			1 2 1 1	2	3	1					10	1	
45/49		2 3 1 1		3 1		2	2	1			1	1			7	1
50& over	7 1 1 1	1 1	2		1		1	5	1		11	2			25	
Male	24 43 2 2	23 9 2 2	32 3 2 1	3 37 1 8	41 1 1 1	26 30 1 1	30 16 1 1	13 16 1 1	6 41 1 1	41 80 1 18						
Female																

TOTAL Male - 424
Female - 36

MUNICIPAL COURTS

	Male	Female
Number continued from previous year	3181	413
Number granted probation	3036	562
Number of modifications	70	12
Number under supervision this year	6287	987

RELEASES :

Number revoked	660	80
Probation expired without change of plea	2576	529
Discharged under Sec.1203.4 Penal Code	84	11
Number died	2	4
Number on probation as of June 30, 1959	2965	363

During the past year the number of pre-sentences in Municipal Court amounted to 1336 384 1720

This number of pre-sentences shows a 30% increase over the previous year. These 1720 were disposed of as follows:

Granted probation	-	1367
Denied probation	-	<u>353</u>
Total	-	1720

OFFENSES BY AGES
MUNICIPAL COURT

AGES															TOTAL											
	Battery	Drunk	Dist/Pace	Malicious	Mischief	502	VC	Omitting to	Provide	Petty	Theft	Sex	Violations	Vagrancy	Violating	Traffic	Viol.	Local Laws	Sec. 499b	Calif.	Inemp.	Other	Code	Violations	Male	Fem.
18 M	12	8	3	9	4	1	26			11	13	10	8													
18 F		1	1				8		8	2	1	1													126	18
19	5	8	2	5	3	4	15	9	1	11	6	4	2													
19	1							9		1																
20	5	9	5	5	11	5	12	3	12	10	5	2	3	3	3	11										
20	2	4	2	2	1	1	10			1	1	2												99	24	
21	19	32	13	10	13	16	20	4	18	13	9	2														
21	3	8	2	1			13	5	1																	
22								13																		
23/25	27	29	13	14	22	42	21	9	16	11	3	1	3	19	12											
23/25	4	11			3		13	4	5	1	1			2	5	241	49									
26	19	31	7	16	18	48	18	10	10	13	14	9	3													
26	1	8			1		10	4	2																	
27																										
28/30	24	55	14	10	29	46	30	15	13	14	3															
28/30	6	16			1	1	11	4	3	1																
31 to 33	30	60	8	12	47	58	24	16	17	13	5	1														
31 to 33	3	15	3	1	2		8	2																		
34 to 37	36	62	13	10	50	53	24	15	10	9	5															
34 to 37	3	13	8		5		15	3	1																	
38 to 40	8	49	8	8	43	49	17	5	13	2	5															
38 to 40	5	19	1		1		9		1	1																
41 & over	59	344	26	23	89	73	61	32	21	17	10															
41 & over	5	108	2	1	4		45	2	5	3	5															
Male	244	687	112	122	329	395	268	110	155	122	68	22	217	185	3036											
Fem.	32	204	15	6	18	2	151	24	22	8	9		38	33											562	

<u>RELIGION:</u>	Superior Court		Municipal Court	
	Male	Female	Male	Female
Catholic	122	7	810	187
Protestant	130	10	864	221
Jewish	9	1	28	4
Christian Science	1		11	5
Mormons	4		15	1
Orthodox	8		23	7
No religion stated	150	18	1285	137
TOTALS	424	36	3036	562

MARITAL STATUS:

Single	143	3	885	51
Divorced or Separated	80	9	429	140
Married	201	24	1722	371
TOTALS	424	36	3036	562

NATIVITY:

Born in San Francisco	79	3	248	50
*Born in State of California	51	2	276	39
Born out of state	240	29	2317	438
Foreign Born	54	2	195	35
TOTALS	424	36	3036	562

*Not including San Francisco

OCCUPATIONS OF PROBATIONERS

	SUPERIOR COURT		MUNICIPAL COURT	
	Male	Female	Male	Female
Bartenders	5		34	1
Tradesmen	18		99	1
" semi-skilled	21		149	3
Mechanics	10		78	
Cooks, waiters & waitresses	8	6	52	39
Clerks	22	6	91	51
Laborers	59		424	26
Longshoremen	3		36	
Self-employed, Merchants & Professional people	16	3	107	21
Salespeople	19		53	10
Drivers, Teamsters	9		92	1
Janitors, Janitresses	7		66	2
Unemployment Compensation	2		31	
Welfare			3	3
U. S. Armed Forces	19		40	
Seamen	9		49	
Pensioners	4		29	5
Student	6		40	2
Not Employed	179	13	1561	207
Housewives		2		120
Maids		2		38
Nurses		3	2	11
TOTALS	414	36	3036	562

* Unemployed when arrested.

San Francisco
Adult Probation Department



ANNUAL REPORT 1959-1960

SUPERIOR COURT

Clarence W. Morris, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Gerald S. Levin
Department 11
Presiding Judge

Judge Raymond J. Arata
Department 6.

Judge Harry J. Neubarth
Department 12.

Judge Melvyn I. Cronin
Department 19

- - -

MUNICIPAL COURT

Albert A. Axelrod, Presiding Judge

- - -

CRIMINAL DIVISION - Clayton W. Horn
Department 12
Presiding Judge

Judge John W. Bussey
Department 9

Judge Lenore Underwood
Department 10

ADULT PROBATION BOARD

Mr. Robert Peabody Mr. Kendrick Vaughan
Mr. Raymond Blosser Mr. Maurice Moskovitz
Mr. Daniel Collins Mr. Frank Ratto

Rev. Matthew Connolly

Mr. John D. Kavanaugh, Chief Probation Officer

Senior Probation Officers

Mr. George W. Higginbotham
Miss Margaret Connolly

Probation Officers

Mr. Joseph C. Akzam	Mr. David O. Melton
Mr. Louis C. Bosia	Mr. Grant S. Mickins
Mr. Conwell J. Coates	Mr. William H. Morgan
Mr. Francis H. Fong	Mr. Robert D. Nicol
Mr. Herbert Fung	Mr. William W. Putnam
* Mr. William J. Gallagher	Mr. Steven A. Renfro
Mr. Robert O. George	Mr. Perry Schwartz
Mr. Al Griswold	Mr. Wallace T. Takiguchi
Mr. Joseph P. Halligan	* Mrs. Irene Burton
Mr. Manfred Jang	Mrs. Natalie Rodriguez
Mr. Warren T. Jenkins	Mrs. Kathryn Westerfeld
Mr. Herbert Leebhoff	Miss Mary A. Yates

Bookkeeper

Mr. Harry M. Parmley, Jr.

Senior Clerk

Mr. James J. Morgan **

General Clerk-Stenographers

Mrs. Lois A. Carey	Mrs. Frances Ortiz
Mrs. Edna R. Kunz	Miss Bertha Pappas
Mrs. Betty Lingle	* Miss Julia Parker
Miss Justina K. Mannix	Miss Anna Sindicich
Mrs. Lena Newman	Miss Edna Smith

General Clerk-Typist

Mrs. Mary-Faith Poore

Telephone Operator

Mrs. Julia McGraw

* Retired

** Prepared statistics in this report.

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CITY AND COUNTY OF SAN FRANCISCO
ADULT PROBATION DEPARTMENT
604 MONTGOMERY STREET, 11
PHONE YUKON 6-2950

JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

PLEASE REPLY TO

PROBATION OFFICER

REFERS TO

TO THE HONORABLE JUDGES OF THE
SUPERIOR AND MUNICIPAL COURTS:

Herewith is submitted the Annual Report of the Adult Probation Department for the fiscal year 1959-60.

As indicated in our report, our work is increasing and larger numbers of offenders are referred to us for investigation and supervision. Our efforts, therefore, must be untiring to cope with this increase of work, and our efficiency in dealing with offenders must be augmented.

Probationers received this year numbered 4350, and we completed 7316 investigations. Pre-sentence work adds to our difficulties in supervising a caseload of 4950, but despite this handicap the sum of \$766,746.00 was collected from probationers - this is an increase of 1% over the previous year.

There were 4962 referrals from the courts; 3954 from Municipal Court, and 1008 from Superior Court. A total of 645 offenders were denied probation - 107 from Municipal Court and 538 from Superior Court. Probation was granted to 503 in Superior Court and to 3847 in Municipal Court.

A caseload of 250 probationers per officer was supervised during the year, which is three times the number set by professional standards.

This year two more officers were added to our staff, for which we are grateful to the Mayor and the Board of Supervisors.

Again we appreciate the help of innumerable public and private agencies in our work. We also acknowledge the valuable assistance given by Judges of Superior and Municipal Courts, the Press, District Attorney, Police and Sheriff's Department, all of whom assisted us during the past year.

Respectfully submitted

JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

JDK:M

FAMILY SUPPORT DIVISION

Collections in the Family Support Division passed the half million dollar mark for the first time in the fiscal year ending June 30, 1960. An increase of \$73,000.00 over last year brought the family support payments to \$ 509,000.00. Over \$400,000.00 of this money went to families residing in San Francisco, supplementing grants of public assistance in some instances and making grants of public assistance unnecessary in others. Whether public assistance is an issue or not, the support payments are for the basic needs, the "necessities of life" for children, wives and parents of those owing a duty of support.

The Adult Probation Department becomes obligated to collect family support payments if -

1. A Court grants probation and orders the probationer to pay family support as a condition of probation.
2. A Superior Court makes a support order under authority of the Uniform Reciprocal Enforcement of Support Act and orders the payments made through the Adult Probation Department; and
3. A Court or the District Attorney makes a direct referral to the probation department for the purpose of collecting and disbursing child support payments.

The basic responsibility of this Division is, as in other Divisions of the Adult Probation Department, to provide services to the court and to supervise those probationers granted probation, the goal of supervision being the ultimate rehabilitation of the offender. In this Division the offender is one who has failed in a primary and fundamental responsibility - that of providing for his own children. Effective supervision of such a group demands that the probation officer must determine why and in what way the probationer has failed to meet his obligations to his family, and then must assist the probationer to understand his responsibilities and meet them to the best of his ability. These probationers vary from those who cannot, to those who will not meet their family obligations, including all combinations of the two extremes. Limited mental ability, education, job training, emotional instability, disturbed family relationships are all factors that are common to these probationers. Adequate supervision of such groups demands personal, employment, financial and family counselling; collateral contacts with relatives, friends, employers and creditors; an understanding of the general employment situation, a knowledge of community resources and an appreciation of the needs of the probationers under supervision.

FAMILY SUPPORT DIVN: (Contd.)

In no other Division does the adequacy or inadequacy of supervision show so quickly. The collections during the last fiscal year clearly indicate the gain to the community resulting from increased supervision. The staff of this Division was increased by one assistant probation officer during the last fiscal year. With no appreciable increase in caseload, but with one additional officer in the Division for nine months, the collections increased by \$73,000.00. Since the caseload at the end of the first of the fiscal year was approximately 300 per probation officer, it is obvious that there is a tremendous potential in child support that cannot be collected without increased staff. It is also obvious by the experience during the last fiscal year, that increased staff in this Division does not cost money, it makes money. This verifies our former claim that every dollar spent on an adequate staff in this Division would bring in a return to the community of over 1000%.

At the end of the last fiscal year, this Division consisted of a Senior Probation Officer, four Assistant Probation Officers and two Clerk-Stenographers. An analysis of the caseload indicates an increasing proportion of Uniform Reciprocal Support cases over the regular "failure to provide" cases. Inter-county Reciprocal Support Act went into effect in September 1959 and has brought fewer cases than was anticipated, probably because of lack of understanding of the program on the part of law enforcement agencies and welfare agencies, as well as private attorneys.

The services of the community in providing supervision for those who fail to provide for their families is not confined to those families who become dependent upon public assistance. The services are there to see that a father, or anyone owing a duty of support, does provide the necessities of life for his family. The taxpayer in this community gained in this last year by reduced grants of aid amounting to probably \$250,000.00. The total gain is harder to measure because it reflects in less need for public assistance, a better standard of living for the children for whom support payments are made; and a higher standard of performance on the part of the probationer in the future.

NALLINE CLINIC

In July 1959, San Francisco County put into practice a method for the detection and prosecution of narcotic addicts. Known as the Nalline Plan, it was first put into practice in this area by Alameda County in 1954. It was the experience of the latter county that the Nalline Plan was a helpful aid in narcotics enforcement, as well as in the successful prosecution of narcotics addiction cases, and it has been found no less so in San Francisco.

The Adult Probation Department was invited to participate in the program from its first inception, and thus far it can be safe to indicate that gratifying results are being achieved through the use of Nalline tests in the field of rehabilitation.

Nalline, a drug that is chemically related to morphine, is not habit forming. When injected into a person who has been using opiates, the pupils of his eyes will dilate; if the pupils contract, that is an indication that the person being tested is not a user, or at least has had no narcotics for the past seventy-two hours.

Since participating in the Nalline Plan, this department has had 110 cases referred specifically for the purpose of having each subject attend the Nalline clinic and undergo regular checks. During the past fiscal year a total of 620 tests were given to these defendants.

The results have been most gratifying in that of the over one-hundred cases referred to this office for supervision, less than 10% have been found to be using narcotics on the basis of the tests administered to them.

It should be mentioned further that because of an acute shortage of staff, we have always found it difficult to supervise those placed on probation. Such, however, has not been the case of the probationers who report to the Nalline clinic. The men report regularly for their tests in most instances, and during the period that they are awaiting the results of their tests to be determined (this is approximately thirty minutes), there is ample opportunity for them to discuss their problems with the probation officer assigned there.

NALLINE CLINIC (Contd.)

On the basis of the progress made thus far, it would appear certain that the value of this program in terms of the well-being of the community, as well as the offender himself, will continue to increase as the program perseveres and is enlarged upon. As concerns the possibility of enlarging the program, it is the feeling of this department that consideration should eventually be given to the possibility of requesting periodic tests for other types of narcotic users other than those specifically charged with "vag-addiction". This would be particularly true of those persons convicted of using forged prescriptions, as well as subjects arrested for thievery, who have had a lengthy history of narcotic usage in their background.

Certainly, from time to time, necessary changes will have to be effected and adjustments made, for by no means should it be felt that we now have a final formula in combatting the use of narcotics. Thus far, the operation of the Nalline Plan in San Francisco has shown itself to be one of complete cooperation involving the Health Department and law enforcing agencies, and it is felt that all who have participated in the program thus far, including the narcotic user himself, are obtaining a deeper insight into the over-all picture.

On the basis of this department's experience with the Nalline Plan, and giving cognizance as well to the favorable results achieved thus far, there appears reason to believe that this present program could well be a major factor in turning the present defeat in narcotics control into one of victory.

PAROLE COMMISSIONERS

Eugene Block	Citizen
Matthew C. Carberry	Sheriff
John D. Kavanaugh	Chief Probation Officer

The Chief Adult Probation Officer is legally designated as a member of the County Board of Parole Commissioners, consisting of three persons. The other two are the Sheriff, and one member, not a public official, who is appointed from the general public by the presiding Superior Court Judge.

Their duties are to meet regularly and process applications for parole from persons incarcerated in the county jail who previously have been denied probation in their original appearances in court.

A Deputy Probation Officer was appointed by the Parole Commission to act as Secretary for the Board, and it is his responsibility to prepare the parole applications for the Board's consideration, investigating the background, etc. of each applicant, and then submitting his findings in a written report to the Board. Acting upon the information contained in this report, the Commissioners then either grant or deny parole.

In the course of the past fiscal year a total of 212 applications were processed through this department for the Parole Commissioners' consideration. Fifty-three applications were granted favorable consideration with eight of that number being granted parole, so that they might be placed in other institutions.

Thus far the program of parole on a county level has revealed that persons granted an early release can, in many cases, resume a normal place in society. Of the forty-five persons actively supervised as parolees by this department, only six became involved in additional difficulty during their parole term.

There would appear to be a definite need for having a Deputy from this department assigned on a permanent basis to this type of work. At the present time, the Deputy so assigned, performs this task along with other functions, all of which tend to place considerable burden on a staff already over-loaded with investigations and matters of supervision.

ALCOHOLIC REHABILITATION UNIT

During the fiscal year 1959-60 the Alcoholic Rehabilitation Unit of the Adult Probation Department, consisting of three Probation Officers and one Stenographer, provided varied services to the Municipal Courts, and San Francisco County Jail #2. These services may be listed as follows:

I. Probation Services:

1. Pre-sentence reports were prepared for Municipal and Superior Courts. A total of 143 were prepared.
2. Special investigations were made for the Courts. These were less formal than the pre-sentence reports, and usually related to a specific problem or situation.
3. This Unit supervised all males placed on probation by the Municipal Courts on drunk charges, making an intensive effort to rehabilitate them. The following table shows the extent and results of this supervision:

Mo.	New Cases Received	Revoked	Termi- nated	No. at End of Month	EVALUATION AT TERMINATION %		
					Good	Fair	Poor
1959							
July	39	11	38	235	43.2%	10.8%	46.0%
Aug.	42	2	44	231	61.3	16.0	22.7
Sept.	23	4	28	222	51.8	11.2	37.0
Oct.	34	8	24	224	77.2	-	22.8
Nov.	24	1	30	217	46.8	16.6	36.6
Dec.	33	2	29	219	46.5	21.4	32.1
1960							
Jan.	30	4	32	213	52.6	13.1	33.3
Feb.	27	2	39	199	47.4	5.2	47.4
Mar.	24	4	24	195	32.0	12.0	56.0
Apr.	30	3	22	200	40.0	15.0	45.0
May	45	9	16	220	56.2	-	43.8
June	16	5	31	200	53.8	7.7	38.5
TOTALS	367	55	357	200	50.7%	11.4%	37.9%

ALCOHOLIC REHABILITATION UNIT (Cont'd.)

II. County Jail Services:

1. Individual interviews were scheduled for all persons sentenced to County Jail #2 on drunk charges who had modifiable sentences. A case history was taken and an evaluation made in each case as to a recommendation for or against modification. A total of 310 individual interviews were held.
2. Group meetings for prisoners sentenced on a drunk charge were held as often as was possible. The purpose of these meetings was manifold. An effort was made to help the men determine whether or not they had a drinking problem and if so, it was explained to them what community resources were available to help them solve their problem. Since many of them were also homeless and unemployed, they were advised about the many agencies which could help them with these problems.
3. Individual interviews were conducted with prisoners on probation matters for other Probation Officers.
4. Prisoners were interviewed at the request of the Judges.
5. This Unit cooperated with the Adult Guidance Center Unit at the County Jail wherever possible.

III. Other Services:

1. An active program of establishing relationships with other agencies was continued.
2. Statistical reports were prepared for the County Jail and the Adult Probation Department.

FINANCIAL STATEMENT

STATEMENT - showing funds appropriated,
expended, and summary of collections
for fiscal year ending June 30, 1960:

APPROPRIATED: \$ 282,175.00

EXPENDITURES:

Salaries - Permanent	\$ 243,737.
Temporary	645.
Overtime	3,665.
Contractual Services	4,725.
Materials and Supplies	3,216.
Equipment	488.
Rent	<u>17,700.</u>
	274,176.

UNEXPENDED Balance (To General Fund) 7,999.

FUNDS COLLECTED ON COURT ORDERS:

Omitting to provide for minor children, and family support \$ 509,814.

Merchants, Hotels and other commercial restitution 83,537.

Fines, and Restitution for the benefit of the City and County 173,395.

TOTAL COLLECTIONS \$ 766,746.

COST of supervising an average case load of 4950 probationers per month for the fiscal year ending June 30, 1960

Actual Expenditures \$ 274,176.

Less - Fines collected to General Fund 173,395.

Net cost to City and County \$ 100,781.

CHART I - shows comparisons of collections made by the Adult Probation Department on court orders, during the past five years.

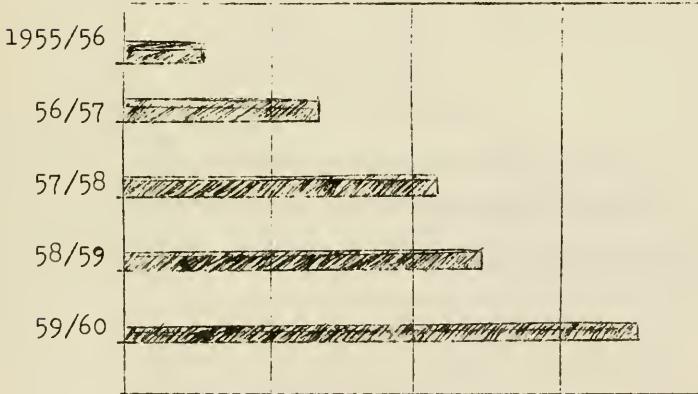
From the chart below, it can be seen that there has been an increase of approximately 19% in collections over the previous year.

COLLECTIONS for the past five years are as follows:

1955-56	\$ 452,205.27
56-57	540,863.33
57-58	615,029.42
58-59	641,702.67
59-60	766,746.00

CHART I

\$400,000 \$500,000 \$600,000 \$700,000



These collections represent monies for the support of families and minor children; for restitution to merchants, hotels and other commercial restitution, and monies collected on fines and restitution for the benefit of the City and County of San Francisco.

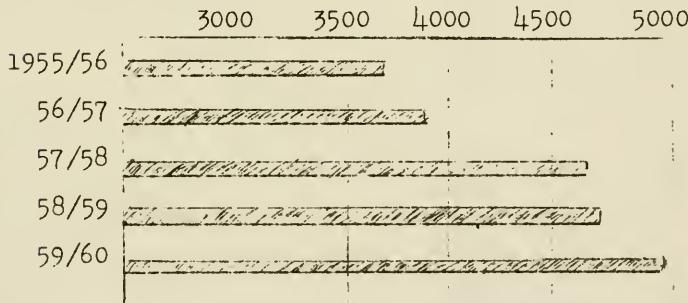
CHART II

This chart shows a comparison of case loads carried by the department during the preceding five year period.

Last year the average case load per supervising officer rose to 250 a twenty-two per cent increase over the past year.

The large increase in the case-load over the previous year is due to the larger number of referrals to this department, and an all time high peak of 4950 probationers under supervision has been reached.

The chart below shows a 14% increase during the past five years:



Case-loads per officer for the five years are as follows:

1955/56	220
56/57	195
57/58	205
58/59	205
59/60	250

OFFENSES
where
PROBATION WAS GRANTED OR DENIED

<u>SUPERIOR COURT</u>	<u>GRANTED</u>		<u>DENIED</u>	
	Male	Female	Male	Female
Assault	32	2	29	2
Burglary	57	1	103	
Forgery	20	3	26	3
Violating Sec. 476a Penal Code	12	6	14	1
Grand Theft	40	7	39	1
Violating Sections of Vehicle Code	38		26	1
" Section 503 " "	14		29	
Rape	33		12	
Robbery	33	1	68	1
Violating Drug Laws	54	3	89	9
" Section 337a Penal Code	20	1		
Contributing to the Delinquency of Minors	45	2	14	1
Violating Sec. 288 Penal Code	25		10	
" Other laws	47	7	56	4
TOTALS	470	33	515	23
<hr/>				
<u>MUNICIPAL COURT</u>				
Battery	260	13	11	
Malicious Mischief	106	12	5	
Disturbing the Peace	90	7	3	
Drunk (152 MPC)	402	95	10	3
Violating Sec. 23102 Vehicle Code	523	45		
Omitting to Provide	379		5	
Petit Theft	359	119	26	4
Vagrancy	86	18	8	
Violating Traffic Laws	441	19	5	1
" Local Ordinances	101	10		
" Sec. 499b Penal Code	40		8	
Sex violations	56	3	3	4
Vio. California Unemployment Law	227	41	4	2
" 147, 148 Penal Code	109	12		
" Drug Laws	76	11		
" 240b Penal Code	14	45		
Other violations	116	12	2	3
TOTALS	3385	462	90	17
<hr/>				

TOTAL GRANTED PROBATION - 4350

" Denied " - 645

REVOCATIONS AND INVESTIGATIONS

SHOWING COMPARISONS FOR FIVE YEAR PERIOD - 1956 - 1960

	<u>SUPERIOR COURTS</u>		<u>MUNICIPAL COURTS</u>	
<u>Year</u>	<u>Per Cent Revoked</u>	<u>Number on Probation</u>	<u>Per Cent Revoked</u>	<u>Number on Probation</u>
1956	6	1110	19	2410
1957	13	1000	18	3100
1958	8	1000	22	3600
1959	10	1000	20	3700
1960	9	1200	19	3750

Revocations in Superior Courts	112
Revocations in Municipal Courts	<u>672</u>
<u>INVESTIGATIONS</u>	TOTAL: 784
Number of applications for probation- (pre-sentence investigations)	2074
Modifications	86
Special investigations	22
New probationers	4350
Number of revocations	<u>784</u>
	TOTAL: 7316
	=====

MISCELLANEOUS STATISTICS

Miscellaneous activities of the Adult Probation Department not covered in other pages of this report are as follows:

During the year, 4350 new probationers were referred by the courts, and a total of 7316 investigations were handled by the department. Probationers placed on probation were responsible for their own support and the support of approximately 3855 adults and 1500 children per month; at the same time these probationers were gainfully employed and not in custody. Welfare funds contributed from taxes for family support were greatly reduced by the increase in collections for "failure to provide".

An average of 12 investigations per month was made for other jurisdictions in the State.

Special investigations during the year totalled 22; these were not probation applications.

The number actively reporting per month was approximately 2200 from San Francisco, 300 from the Bay Area; 1000 by mail and 100 from out of State.

Field visits averaged 12 per month.

Daily written reports made to the courts involved reports on modifications, revocations, restorations to probation, extensions of probation, and also a large number of pre-sentences were submitted to the court.

Overtime worked by the department during the year was 850 paid man-hours, and 50 hours time off in lieu of overtime pay.

In the Municipal Court Division, the large number of pre-sentences completed is in addition to the work of supervising a case load of 4950.

A large number of drug addicts were given Nalline tests, were placed on probation, and were supervised by a probation officer in Superior Court.

Also a number of parolees were supervised, and reports were made to the Parole Board. A total of 212 applicants for parole were processed by this department.

GENERAL STATISTICS
INFORMATION
ON
NEW CASES RECEIVED

	Superior Court		Municipal Court		<u>Total</u>
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	
Number of applications for probation (pre-sentence investigations)	1328	44	613	89	2074
Modifications	3	1	66	16	86
Number of cases referred for special investigations (not probation applications)	4	2	12	4	22

PROBATION HISTORY

New probationers	470	33	3385	462	4350
1st time on probation	383	13	3475	370	4241
2d time on probation	52	17	513	54	636
3d time on probation	37	3	397	38	473

CONDITIONS OF PROBATION

Served jail sentence	134	6	513	32	685
Fines imposed	173	6	1555	160	1894
Restitution	85	11	816	69	981
Family Support	8		379	5	392
To take psychiatric treatments	11		29		40
Probation to the Court	7		41	2	50

SUPERIOR COURT

Male Female

The following motions were made for probation in the Superior Courts	1328	44
-----	-----	-----
Number of probationers continued from previous year	1161	98
Number of offenders granted probation in the Superior Courts	470	33
Number of modifications	3	1
Number under supervision this year	1634	132
Number revoked	100	12
Probation expired without change of plea	200	20
Discharged under Section 1203.3 Penal Code	31	
Discharged under Section 1203.4 Penal Code	10	
Number died	6	
Number on probation in Superior Court as of June 30, 1960	1287	100
		<u>1387</u>

The following motions in Superior Court were denied and dispositions were as follows:

Sentenced to State Prison	215	13
" " County Jail	215	13
Committed to California Youth Authority	75	1
" " State Hospital	6	
TOTAL	511	27
		<u>538</u>

SUPERIOR COURT
OFFENSES BY AGES

AGES	Assault	Burglary	Forgery	476a P.C.	Grand Theft	Vehicle Codes	503 VC	Drugs	Cmt. DeL. of Minors	Robbery	Habe	337a P.C.	288 P.C.	Other	TOTAL
M F18	2	2		2	2	2	2	2		2		1	1	17	M F
19	1	3			4	2	3	4	6	2	4	1	1	31	1
20		2			1	6	1	2		3	2		4	21	
21	3	7			1	3	2	9	4	6	6	2	1	14	
22	2	5			1			3	4	3	4		1	22	1
23	2	2	1		1	1		5	3	6	4		2	27	
24	2	8	1		3	1		1	2	4	3	1	2	28	1
25		2			2	3	1	4		1	4		4	21	3
26	2	3		1	1	2		2	1		1	1		14	
27					1	2		2		1	3	2		11	
28	3		2	1				3	1	1	1			12	
29		2	4	1				1	3	1			1	13	1
30- 34	5 1	6	1	2	4 2	1	1	2	8 3	3	1	2	2	3	46 9
35- 39	2	4	4	4	7 1	2	3		3	3	1		1	4	43 5
40- 44	5 1	6	3	2	5 1	5			4		1	1	4	4	39 4
45- 49	2 1	3		3	1	2		3	2	1	1	4	2	6	29 4
50& up	3	2	2	1	5	5		1	8	1		11 1	5	8 2	52 4
Male	32	57	20	12	40	38	14	54	45	33	33	20	25	47	470
Fe- male	2	1	3	6	7			3	2	1		1	7		33
													Total	503	

MUNICIPAL COURTS

	<u>Male</u>	<u>Female</u>
Number continued from previous year	2965	366
Number granted probation	3385	462
Number of modifications	66	16
Number under supervision this year	6416	844

RELEASES:

Number revoked	555	117
Probation expired without change of plea	2148	406
Discharged under Sec. 1203.4 Penal Code	235	49
Number died	3	1
Number on probation as of June 30, 1960	3475	271

During the past year the number of pre-sentences in Municipal Court amounted to 531 67 598

OFFENSES BY AGES

MUNICIPAL COURT

AGES	Battery	Drunk	Dist./Peace Mishchiefer	22102 VC	Omit. Provide Petty Theft	Sex Violations	Vagrancy	Traffic Laws	Local Ord.	499b PC	Calif. Unemp. Code	Drugs	240b MPC	117, 148 PC	Other	TOTAL	
M F18	12 2 2	2 5	7 3	7	19 4	7	20 2	12	16	1	1	7 1	5	120 13			
19	9 3	2 4	11 1	5	17 7	1 7	7 3	18	8	4		10 6	6	102 14			
20	13	4	7	4 2	10	3 17	2 3	4	22	1	4	1	14	2	108 6		
21 22	21 2	4 5	8	12 1	23 2	16 26	1 9	48 3	6	3	7 3	1	17 5	1	210 32		
23 to 25	26 2	16 5	5	9 2	37 2	23 20	7 11	43 1	10 2	6	14 3	1	14 1	9 1	254 39		
26 27	21	35	8	6 1	53 2	54 11	5 4	39 2	3 2	5	22 4	7 1	1 10	7 1	316 38		
28 30	33 2	46 4	17	10 1	50 8	64 15	7 4	53 1	9	1	28 2	11 4	2 5	8 2	397 49		
31 to 33	38 2	68 7	9	11	96 6	54 13	8 3	58 1	18		48 1	19 6	1 1	12 1	514 43		
34 to 37	27 3	74 15	7	24 1	92 7	74 12	9 1	53 2	13	1	4216 7	1 1	2 3	6 1	519 56		
38 to 40	26 1	67 25	8	8	72 7	73 10	7 1	12 2	44 2	9	36 15	8 14	2 2	9 1	435 75		
41 & Up	34 1	84 29	12	4	78 11	18 21	9 1	11 1	43 4	12 2	30 12	8 2	3 7	5 1	410 97		
Male	260	402	90	106	523	379	359	56	86	141	101	40	227	76	14	109	116
Fe- male	13	95	7	12	45	0	119	3	18	19	10		41	11	45	12	12
													Total		3847		

<u>RELIGION:</u>	Superior Court		Municipal Court	
	Male	Female	Male	Female
Catholic	146	13	846	178
Protestant	213	15	921	189
Jewish	19	2	42	4
Christian Science	9		13	3
Mormons	10		14	2
Orthodox	12		22	1
No religion stated	62	3	1285	85
TOTALS	470	33	3385	462

MARITAL STATUS:

Single	129	3	989	42
Divorced or Separated	72	8	510	126
Married	269	22	1886	254
TOTALS	470	33	3385	462

NATIVITY:

Born in California	132	6	531	108
Born out of State	302	25	2615	305
Foreign Born	36	2	239	49
TOTALS	470	33	3385	462

OCCUPATIONS OF PROBATIONERS

	<u>Male</u>	<u>Female</u>
Bartenders	68	
Tradesmen	107	3
" semi-skilled	182	1
Mechanics	168	1
Cooks, waiters & waitresses	88	34
Clerks	169	38
Laborers	1082	31
Longshoremen	79	
Self-employed, Merchants & Professional people	160	21
Salespeople	127	31
Drivers, Teamsters	309	1
Janitors, Janitresses	100	4
Unemployment Compensation	145	6
Welfare	102	2
U. S. Armed Forces	49	
Seamen	91	
Pensioners	77	2
Students	81	6
Not Employed	* 675	157
Housewives		147
Maids		31
Nurses	6	10
TOTALS	<hr/> 3855	<hr/> 495

* Unemployed when arrested.

San Francisco Adult Probation Department



DOCUMENTS
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ANNUAL REPORT 1960-1961

SUPERIOR COURT

Herman Van Der Zee, Presiding Judge

- - -

CRIMINAL DIVISION - Judge Harry J. Neubarth
Department 12
Presiding Judge

Judge Charles S. Peery
Department 6

Judge Gerald S. Levin
Department 11

Judge Melvyn I. Cronin
Department 19

- - -

MUNICIPAL COURT

John W. Bussey, Presiding Judge

- - -

CRIMINAL DIVISION -- Judge Lenore D. Underwood
Department 9

Judge Albert A. Axelrod
Department 10

Judge James J. Welsh
Department 11

Judge William A. O'Brien
Department 12

ADULT PROBATION BOARD

Mr. Robert Peabody

Mr. Kendrick Vaughan

Mr. Raymond Blosser

Mr. William Moskovitz

Mr. Adolph Pierotti

Mr. Frank Ratto

Rev. Matthew Connolly

Mr. John D. Kavanaugh, Chief Probation Officer

Senior Probation Officers

Mr. George W. Higginbotham

Miss Margaret Connolly

Probation Officers

Mr. Joseph C. Akzam

Mr. Herbert Leebhoff

Mr. Louis C. Bosia

Mr. David O. Melton

Mr. Conwell J. Coates

Mr. Grant S. Mickins

Mr. Francis H. Fong

Mr. William H. Morgan

Mr. Robert L. Foote

Mr. Robert D. Nicol

Mr. Herbert Fung

Mr. William J. Putnam

Mr. Robert O. George

Mr. Steven A. Renfro

Mr. Al Griswold

Mrs. Natalie Rodriguez

Mr. Joseph P. Halligan

Mr. Ferry Schwartz

Mr. Manfred Jang

Mr. Wallace Takiguchi

Mr. Warren T. Jenkins

Mrs. Kathryn Westerfeld

Mr. Yook L. Lee

Miss Mary A. Yates

Accountant

Senior Clerk

** Mr. Harry M. Parmley, Jr.

Mr. James J. Morgan *

General Clerk-Stenographers

Mrs. Lois A. Carey

Mrs. Frances Ortiz

Mrs. Edna R. Kunz

Miss Bertha Pappas

Miss Justina K. Mannix

Mrs. Betty Ramirez

Mrs. Lena Newman

Miss Anna Sindicich

Miss Edna Smith

- - -

Account Clerk

Mr. William H. Brett

- - -

General Clerk Typist

Mrs. Mary-Faith Foore

- - -

Telephone Operator

Mrs. Julia McGraw

* Retired

** Prepared statistics in this report.

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TO THE HONORABLE JUDGES OF THE
SUPERIOR AND MUNICIPAL COURTS:

Herewith is submitted the Annual Report of the Adult Probation Department for the fiscal year 1960-1961.

As has been indicated in this current report; the work of the department has increased considerably and the responsibility of the officers and personnel has increased with the larger number of referrals from the Superior and Municipal Courts. It is therefore incumbent upon the staff to work unceasingly in order to render an efficient service to the Courts.

Probationers received this year numbered 4590 and 7755 investigations were made. Inasmuch as the officers of this department serve in a dual capacity, namely, in an investigative and supervising role, this adds to the difficulty of effective supervision. Despite this fact, the sum of \$1,055,535 was collected from probationers. This is an increase of 38% in collections over the previous years.

There were 5,150 referrals from the courts; 4079 from the Municipal Court, and 1071 from the Superior Court. A total of 565 offenders were denied probation - 43 from the Municipal Court and 522 from the Superior Court. Probation was granted to 554 offenders in the Superior Court and to 4036 offenders in Municipal Court.

A caseload of 227 probationers per officer was supervised during the year which is three times the number set by professional standards.

Again we appreciate the help of innumerable public and private agencies in our work. We also acknowledge the valuable assistance given by His Honor, the Mayor, Board of Supervisors, Judges of the Superior and Municipal Courts, the Press, District Attorney, Police and Sheriff's Department, all of whom assisted us during the past year.

Respectfully submitted
John D. Kavanaugh
JOHN D. KAVANAUGH
CHIEF PROBATION OFFICER

JDK:ES

ADULT PROBATION DEPARTMENT

FAMILY SUPPORT DIVISION

The sum of \$562,235 was collected this year by the Family Support Division. Over \$450,000 of this amount went to the direct benefit of San Franciscans, and reduced the amount of public assistance in the County by at least \$300,000.

This is an achievement only in view of the limitations of the Family Support Division. It is not an achievement to be proud of from the public standpoint or from social work standards, because there is an estimated additional \$1,000,000 which could be collected and isn't. This means an additional tax burden of an estimated \$800,000 to the community, State and Federal Government. It means children are deprived of the support of their fathers; it means children are growing up without expecting fathers to support their children, and it means fathers are establishing habit patterns that do not include meeting family obligations.

This is not just an increased current tax burden from which the community should be relieved--it is potentially tremendously expensive and destructive to the community since the lessening of family responsibilities tend to destroy the family unit, which is the basis of our society. This results in a greater burden on the community which must provide for those left destitute by the changing attitude of family responsibility.

The Family Support Division (consisting of a senior probation officer, five assistant probation officers, and two clerk-stenographers) has the responsibility of collecting family support when:

1. The Court grants probation to one charged with failure to provide for a legal dependent.
2. The Superior Court makes a family support order under the Uniform Reciprocal Enforcement of Support Act.
3. Any Court or the District Attorney makes a direct referral to the Adult Probation Department for the collection and disbursement of child-support payments.

The basic responsibility of any probation officer is to provide services to the Court and to supervise the probationer. The goal of supervision is always the ultimate rehabilitation of the offender. In this division the offender is one who has failed in the most fundamental obligation--neglect of his own children. The probation officer must assist the probationer to understand and accept his responsibilities, and help him

meet these obligations to the best of his ability.

Our probationers range from those who cannot to those who will not, support their families. The probation officer must understand and accept the individual limitations and potentialities of the probationer--mental ability, background, education, job-training, emotional factors, family relationships, etc., and must make plans which are within the ability of each probationer. Adequate supervision in this division demands an understanding of the general employment situation, knowledge of community resources and time for personal, employment, financial and family counselling, and collateral contacts with relatives, friends, employers, and creditors.

When counseling and control fail to assist the probationer to understand and meet his obligations it is necessary to call upon the Court for help, and this is done by the probation officer returning the matter to Court for disciplinary action. The first step is usually to request the Court to review the probationer's conduct, with the probationer present, to determine whether or not such conduct is acceptable to the Court. If the Court finds the defendant's conduct unacceptable, the probation officer requests a clarification of the conditions of probation, and modification, if indicated, an admonishment of the probationer and a future date specified for a progress report.

Every effort is made to set conditions of probation within the probationer's ability. It is only when a probationer refuses to do what he is obviously capable of doing, resistant to any supervision, and deliberately flaunts the orders of the Court, that a motion to revoke his probation and sentence is made by the probation officer.

While all of this is time-consuming, it is effective and we can prove it.

Between July 1, 1956 and June 3, 1959, the staff remained constant; the caseload increased almost 100%, but the collections increased by only 25%--totaling only \$435,808.

In 1959 one assistant probation officer was added to the staff; the caseload dropped, but with smaller caseloads and closer supervision, the collections increased by \$73,000 to a total of \$509,000.

In 1960 an additional probation officer was added to the staff; the caseload increased by very little, but the collections increased by \$51,235.

Therefore by an increase of two assistant probation officers, with no increase in caseloads, and no additional clerical help, at a total cost to the City of less than \$14,000 annually,

collections were increased by \$124,427. This is a return of more than 850% on the investment of \$14,000.

The administration of this City has expressed the desire to save money for the taxpayers of San Francisco. The Family Support Division can do just that if given the opportunity. We would welcome such an opportunity, under public scrutiny, to show that with an adequate staff of probation officers and a proper complement of clerical help we could reduce the tax burden of the community by hundreds of thousands of dollars through reduction of the amount of public assistance paid to dependent families in San Francisco. This could be proved by proper controls set up by this department and the Public Welfare Department. There is no way that the taxpayers could lose on this investment.

NALLINE CLINIC

For the past year, with the cooperation of the San Francisco Health Department and the Police Department, this agency has participated in the effort to control the use of narcotics, locally.

During the fiscal year of 1960 approximately 116 subjects were under constant supervision, all of them having either a conviction for being addicted to narcotics, or who, through a study of their behavior pattern, were believed to be users of narcotics. Over the same period of time, these subjects underwent a total of 1266 tests.

The result of the tests administered corresponded to the findings of the previous year in that less than 10% of those taking the tests, after being placed on probation, were found to be using narcotics in sufficient amount to be detected at the Nalline Clinic.

As a comparison to the figures contained in our report of 1959, it was ascertained that although there were but four more subjects under supervision (110 were on probation for narcotic addiction in 1959) the tests administered increased from 620 to 1266. It is believed that the increase was due in part to "reluctant" acceptance to the program on the part of some of the subjects involved, plus the realization of the other probationers that their frequent taking of the Nalline test indicated to law-enforcing agencies the fact that they were truly desirous of either curing, or curbing their use of narcotics.

On the basis of two years' participation in the Nalline program it would appear safe to state that the program as presently constituted, has been most successful insofar as this department is involved. It would appear reasonable therefore, at this time, to suggest that the program should be enlarged to the degree that the Courts could now begin referring to the Clinic for tests, those defendants who are placed on probation for being in possession of narcotic needles, forged prescriptions, etc. Thus far, a majority of the referrals have been those subjects who were convicted of having violated Section 11721 of the Health and Safety Code (Vag-addiction).

NALLINE CLINIC (Cont'd.)

Because of an acute shortage of staff, the deputy probation officer handling the assignment at the Nalline Clinic, cannot devote full time to these duties. The time is rapidly approaching therefore when earnest thought must be given to enlarging this particular section of the department.

Up to the present, the participation in this effort to control narcotics in this community on the part of the Adult Probation Department has proven to be most fruitful. To allow it to retrogress because of shortage of personnel would seem to be not only unwise, but wholly illogical, particularly in view of our citizens' concern with the narcotic problem.

PAROLE COMMISSIONERS

Eugene Block	Citizen
Matthew C. Carberry	Sheriff
John D. Kavanaugh	Chief Probation Officer
Warren T. Jenkins	Secretary

Few, if any of the local citizenry, save the inmates of the County Jail, seemingly are aware of the existence of the San Francisco Board of Parole Commissioners. Despite this apparent anonymity for the past three years, the local Parole Board consisting of the Chief Adult Probation Officer, the Sheriff, and a lay person appointed by the Presiding Judge of the Superior Court has been meeting monthly in order to pass upon applications for parole.

During the past fiscal year 130 applications were submitted by inmates of the County Jail. Of those who applied, 46 were granted an early release.

In at least 90% of the cases considered, the Parole Board makes use of the files and reports of the Adult Probation Department. The Board appointed as their Secretary a deputy probation officer whose function it is to prepare the parole applications for the Board's careful scrutiny. In the course of compiling the necessary information to be passed upon, the Secretary contacts family members and prospective employers, interviews them and ultimately formulates his findings into a concise resume on each applicant. Accompanying this information in a majority of cases is a probation report that had been previously filed on the occasion of the applicant's rejection for probation. On the basis of this information, preceded by a lengthy interrogation of the applicant at the parole hearing session, a decision as to whether or not parole is to be granted is finally determined.

There was a reduction in applications during 1960 as compared to the previous year, the total being 130 as compared to the previous year's 212. An obvious indication of their belief in the efficacy of parole is indicated by the fact that although 53 were paroled in 1959, a far higher percentage (46) was paroled the past year.

Many considerations are involved in the granting of parole with the major factors being the welfare of the community and the well-being of the individual involved. In a number of instances parole is granted so that the inmate might be returned to another jurisdiction for additional imprisonment. In occasions such as that, the early release of the applicant saves the county the cost of upkeep, but does not return him to society.

Thus far, of those who are released to their families, less than 5% have been returned to jail for subsequent violations. A large number have been released so that they might move to other locations, and a few have been paroled so that they might obtain mental therapy.

Over-all it would appear that the Parole system as presently comprised is doing an adequate job. It is felt that it could most certainly be expanded, but again the lack of adequate staffing prevents the compiling of the type of intensive investigation that would necessarily have to precede such expansion. The need for a full-time investigator is most obvious, and should such an appointment be made, a much greater saving to the City and County of San Francisco could be anticipated. More importantly, however, persons could be released from confinement with far more assurance that their complete rehabilitation could be effected.

ALCOHOLIC REHABILITATION UNIT

During the fiscal year 1960-1961 the Alcoholic Rehabilitation Unit of the Adult Probation Department, consisting of three Probation Officers and one Stenographer, provided varied services to the Courts and to the San Francisco County Jail #2. These services may be listed as follows:

I. Probation Services:

1. Pre-sentence reports were prepared for Municipal and Superior Courts: 48 for Municipal and 138 for Superior Courts, making a total of 186.
2. Special investigations were made for the Municipal Courts. These were less formal than the pre-sentence reports. In most cases the Courts would refer to this Unit letters received from prisoners requesting modification of their sentences. After an interview and brief investigation, a report and recommendation was given to the Court. a total of 163 investigations were made.
3. This unit supervised all males placed on probation by the Municipal Courts on drunk charges, making an intensive effort to rehabilitate them. The following table shows the extent and results of this supervision:

Mo.			Termi- nated	No. at End of Month	EVALUATION AT TERMINATION %		
	New Cases Received	Revoked			Good	Fair	Poor
1960						200	
July	15	9	19	187	61	22.2	16.8
Aug.	16	1	16	186	64.3	14.2	21.5
Sept.	20	3	17	186	61.6		38.4
Oct.	19	8	10	187	50		50
Nov.	21	3	10	195	50		50
Dec.	8	9	12	182	70		30
1961							
Jan.	26	5	15	188	50		50
Feb.	30	3	26	189	50		50
Mar.	22	2	23	186	39.1		60.9
Apr.	11	5	16	176	66		34
May	21	1	18	178	68.7		31.3
June	12	1	7	182	100		
TOTALS	221	50	189	182	60.8%	3.0%	36.2%

4. In September of 1960 this Unit was given the responsibility of supervising all drunk driving (23102 V.C.) cases. To

ALCOHOLIC REHABILITATION UNIT (Continued)

start this new project, 306 cases were transferred from other probation officers. Since then an average of 43.7 new cases per month have been received. Almost all of those cases include a fine of at least \$263.00. This amounts to \$11,493.10 per month, or \$137,917.20 per year, to be collected by this unit. In addition to the fines, restitution was ordered to be paid through the Probation Department on drunk driving cases where there was an accident not covered by insurance. This often amounted to more than the fine imposed.

5. Transfer Cases: W. W. Putnam, a member of this unit, has been assigned the handling of interstate and intrastate cases as per the provisions of the Interstate Probation and Parole Compact. This involves interviewing persons living in this area, who were originally granted probation in another jurisdiction; informing the requesting state or county of the circumstances of probationer's social and economic situation in this community; and supervising probationer as a courtesy to the Court of the requesting state or county. When the probationer has been accepted by this department for courtesy supervision, he is then taken to the Bureau of Identification of the San Francisco Police Department and is photographed and fingerprinted. At regular intervals, reports on the probationer's progress are submitted to the sending state or county. As of June 30, 1961, there were 112 probationers being supervised by this department as a courtesy to other states and to various counties in California. The following chart shows the extent of this case load:

Balance carried forward as of June 30, 1960....95

	<u>Received</u>	<u>Expired</u>	<u>Net</u>
1960			
July	6	2	99
Aug.	11	0	110
Sept.	3	2	111
Oct.	3	4	110
Nov.	6	6	110
Dec.	9	3	116
1961			
Jan.	6	11	111
Feb.	1	2	110
Mar.	4	5	109
Apr.	10	6	113
May	7	6	114
June	4	6	112
TOTALS	70	53	112

ALCOHOLIC REHABILITATION UNIT (Continued)

II. County Jail Services:

1. Prisoners were interviewed when their letters to the Court requesting modification had been referred to this unit.
2. Prisoners were interviewed at their request regarding personal problems.
3. Individual interviews were conducted with prisoners on probation matters for other probation officers.
4. This unit cooperated with the Adult Guidance Center Unit whenever possible.

III. Other Services:

1. An active program of establishing good working relationships with other community agencies was continued.

FINANCIAL STATEMENT

STATEMENT - showing funds appropriated,
expended, and summary of collections
for fiscal year ending June 30, 1961:

APPROPRIATED: \$ 306,095

EXPENDITURES:

Salaries - Permanent	\$ 270,403
Temporary	748
Overtime	3,851
Contractual Services	5,964
Materials and Supplies	3,377
Equipment	463
Rent	<u>17,700</u>
	302,506

UNEXPENDED Balance (To General Fund) 3,589

FUNDS COLLECTED ON COURT ORDERS:

Omitting to provide for minor children, and family support	\$ 562,235
Merchants, Hotels and other commercial restitution	224,760 *
Fines, and Restitution for the benefit of the City and County	<u>268,540</u>
TOTAL COLLECTIONS	\$ 1,055,535

* Includes \$139,000 - Alexander Case

COST of supervising an average case load of
5892 probationers for the fiscal year ending
June 30, 1961

Actual Expenditures	\$ 302,506
Less - Fines collected to General Fund	<u>268,540</u>
Net cost to City and County	\$ 33,966

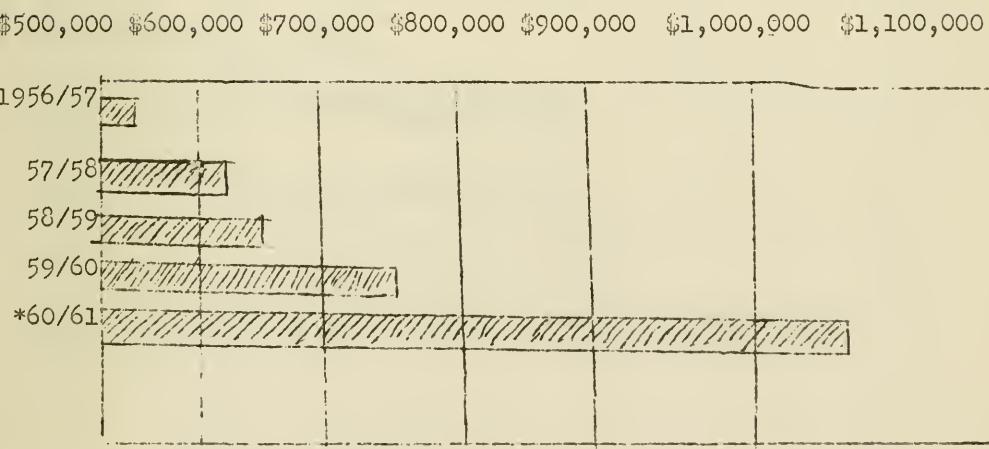
CHART I - shows comparisons of collections made by the Adult Probation Department on court orders, during the past five years.

From the chart below, it can be seen that there has been an increase of approximately 38% in collections over the previous year. Even omitting the \$139,000 in the Alexander Case, there was a 19% increase.

COLLECTIONS for the past five years are as follows:

1956-57	\$ 540,863
57-58	615,029
58-59	644,703
59-60	766,746
60-61	1,055,535

CHART I



* Includes \$139,000 - Alexander Case

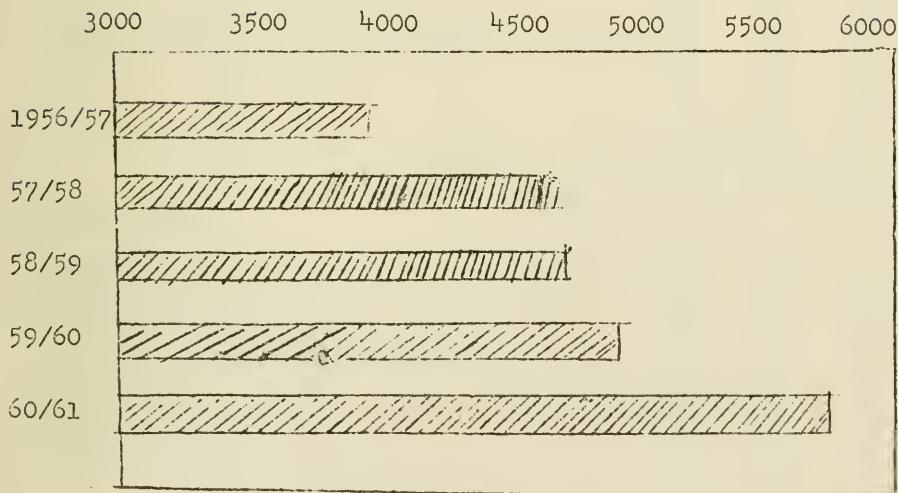
These collections represent monies for the support of families and minor children; for restitution to merchants, hotels and other commercial restitution, and monies collected on fines and restitution for the benefit of the City and County of San Francisco.

This chart shows a comparison of case loads carried by the department during the preceding five year period.

An all time high peak of 5881 probationers under supervision has been reached.

The chart below shows a 53% increase in the total case load during the past five years.

CHART II



Case-loads per officer for the five years are as follows:

1956/57	195
57/58	205
58/59	205
59/60	250
60/61	227

OFFENSES

where

PROBATION WAS GRANTED OR DENIED

<u>SUPERIOR COURT</u>	GRANTED		DENIED	
	Male	Female	Male	Female
Assault	46	4	30	2
Burglary	42	-	112	-
Forgery	21	3	25	4
Violating Sec. 476a Penal Code	8	-	9	-
Grand Theft	29	3	24	3
Violating Sections of Vehicle Code	13	1	-	-
" Section 503 " "	35	1	53	-
Rape	33	-	16	-
Robbery	32	-	69	1
Violating Drug Laws	55	10	87	5
" Section 337a Penal Code	24	3	1	-
Contributing to the Delinquency of Minors	35	2	9	-
Violating Sec. 288 Penal Code	96	1	13	-
" Other laws	51	6	56	3
TOTALS	520	34	504	18

MUNICIPAL COURT

Battery	197	20	7	-
Malicious Mischief	126	8	1	-
Disturbing the Peace	76	10	2	-
Drunk (152 MPC)	261	30	1	1
Violating Sec. 23102 Vehicle Code	477	40	-	-
Omitting to Provide	455	1	1	-
Petit Theft	382	95	5	4
Vagrancy	63	10	2	-
Violating Traffic Laws	727	38	4	1
" Local Ordinances	265	11	2	-
" Sec. 499b Penal Code	43	1	1	1
Sex violations	18	2	2	-
Vio. California Unemployment Law	210	22	1	-
" 147, 148 Penal Code	134	10	1	1
" Drug Laws	46	11	-	-
" 240b Municipal Police Code	-	9	-	-
Other violations	206	32	3	1
TOTALS	3686	350	34	9

TOTAL GRANTED PROBATION - 4590

" DENIED " - 565

REVOCATIONS AND INVESTIGATIONS

SHOWING COMPARISONS FOR FIVE YEAR PERIOD - 1957 - 1961

SUPERIOR COURTS

MUNICIPAL COURTS

<u>Year</u>	<u>Per Cent Revoked</u>	<u>Number on Probation</u>	<u>Per Cent Revoked</u>	<u>Number on Probation</u>
1957	13	1000	18	3100
1958	8	1000	22	3600
1959	10	1000	20	3700
1960	9	1200	19	3750
1961	8	1508	20	4384

Revocations in Superior Courts 128

Revocations in Municipal Courts 895

TOTAL: 1023

INVESTIGATIONS

Number of applications for probation-
(pre-sentence investigations) 1825

Modifications 4

Special Investigations 313

New probationers 4590

Number of revocations 1023

TOTAL: 7755

=====

MARITAL STATUS

	SUPERIOR COURT		MUNICIPAL COURT	
	Male	Female	Male	Female
Single	260	12	1405	169
Divorced or Separated	27	1	193	7
Married	216	55	2065	180
TOTAL	503	68	3663	356

MISCELLANEOUS STATISTICS

Miscellaneous activities of the Adult Probation Department not covered in other pages of this report are as follows:

During the year, 4590 new probationers were referred by the Courts, and a total of 7755 investigations were handled by the department.

Daily written reports made to the courts involved reports on modifications, revocations, restorations to probation, extensions of probation, and also a large number of pre-sentences were submitted to the court.

Overtime worked by the department during the year was 850 paid man-hours, and 25 hours time off in lieu of overtime pay.

In the Municipal and Superior Court Divisions, the large number of pre-sentences completed is in addition to the work of supervising a case load of 5881.

GENERAL STATISTICS
INFORMATION
ON
NEW CASES RECEIVED

	Superior Court		Municipal Court		Total
	Male	Female	Male	Female	
Number of applications for probation (pre-sentence investigations)	1086	33	658	48	1825
Modifications	3	1			
Number of cases referred for special investigations (not probation applications)	4	2	266	41	313

PROBATION HISTORY

New probationers	503	68	3663	356	4590
1st time on probation	408	61	2526	272	3267
2nd time on probation	55	7	746	53	861
3rd time on probation	40	0	391	31	462

CONDITIONS OF PROBATION

Served jail sentence	156	16	402	34	608
Fines imposed	228	13	1675	118	2034
Restitution	86	10	754	98	948
Family Support	2	0	450	0	452
To take psychiatric treatments	1	0	8	0	9
Probation to the Court	14	0	12	0	26
To take Nulline Tests	37	6	29	4	76

SUPERIOR COURT

	<u>Male</u>	<u>Female</u>
The following motions were made for probation in the Superior Courts	1086	33
-----	-----	-----
Number of probationers continued from previous year	1287	100
Number of offenders granted probation in the Superior Courts	520	34
Number of modifications	3	1
-----	-----	-----
Number under supervision this year	1810	135
-----	-----	-----
Number revoked	127	1
Probation expired without change of plea	239	1
Discharged under Section 1203.3 Penal Code	55	-
Discharged under Section 1203.4 Penal Code	21	-
Number died	4	-
-----	-----	-----
Number on probation in Superior Court as of June 30, 1961	1364	133
		<u>1497</u>

The following motions in Superior Court were denied and dispositions were as follows:

Sentenced to State Prison	231	11
" " County Jail	240	14
Committed to California Youth Authority	83	1
TOTAL	554	26
		<u>580</u>

MUNICIPAL COURTS

	<u>Male</u>	<u>Female</u>
Number continued from previous year	3475	271
Number granted probation	3686	350
Number under supervision this year	7161	621

RELEASES:

Number revoked	822	73
Probation expired without change of plea	2142	282
Discharged under Sec. 1203.4 Penal Code	66	11
Number died	2	0
Number on probation as of June 30, 1961	4129	255

1830-5671 Dec

